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Cabinet Agenda

Monday, 5 January 2015 at 5.30 pm

Town Hall, Queen's Square, Priory Meadow, Hastings TN34 1QR

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Agenda Item 4

CABINET

1 DECEMBER 2014

Present: Councillors Birch (chair), Chowney, Cartwright, Forward, Hodges, Poole and Atkins

Apologies for absence were noted for Councillor Lock

44. DECLARATIONS OF INTEREST

The following councillors declared an interest in the minutes as follows:

Councillor	Minute	Interest
Birch	48	Prejudicial – he is a
		Director of Let's Do
		Business and Town
		Centre Management
Forward	48	Prejudicial – she is a
		Trustee of the Education
		Futures Trust
Hodges	48	Prejudicial – he is a
		Director of Let's Do
		Business

45. MINUTES OF THE MEETING HELD ON 3 NOVEMBER 2014

<u>RESOLVED</u> – that the minutes of the meeting held on 3 November 2014 be approved and signed by the chair as a correct record.

46. ROCKLANDS CARAVAN PARK

The Director of Regeneration presented a report which responded to two consultant reports, commissioned by the council, to examine the handling of planning and licensing issues in relation to Rocklands Caravan Park. The report also responded to comments received from the Save Ecclesbourne Glen Group on the consultant reports.

The report addressed issues regarding a partially constructed holiday let house at Rocklands Caravan Site, arrangements for caravan licensing and planning at the site as well as a landslip which had affected the south of the site and impacted upon public access to the Country Park.

The council had commissioned two independent reports to review the planning issues associated with the site and audit the caravan site licence conditions for Rocklands Caravan Park.

The consultant reports proposed a series of recommendations to address the areas of concern and ensure the council processed planning applications better and engaged with the public effectively. The recommendations would also facilitate improved

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communication between the Planning Department and other departments within the council. An action plan to ensure these recommendations were implemented was being drafted, and would be introduced early in 2015. The Planning Advisory Service would be invited to review the improvements, once the action plan had been implemented for six months.

The Save Ecclesbourne Glen Group had submitted comments on the consultant's report, and these had been circulated to Cabinet Members prior to the meeting. The Director of Regeneration had provided a response to the recommendations submitted by the group.

The Director of Regeneration also explained how the council intended to deal with specific planning and other issues at Rocklands Caravan Park.

Councillor Birch moved approval of the recommendations to the report, which was seconded by Councillor Chowney.

<u>RESOLVED</u> (unanimously) that cabinet agrees the proposed actions in response to the consultants' reports contained in paragraphs 43-54 and the responses to recommendations received from the Save Ecclesbourne Glen Group contained in Appendix 2 of the Director of Regeneration's report

The reason for this decision was:

To address the areas of concern identified in the consultants' reports in relation to both planning and licensing matters.

47. <u>COMBE VALLEY COMMUNITY INTEREST COMPANY</u>

The Environment and Natural Resources Manager presented the report of the Head of Amenities, Resorts and Leisure which recommended that the council join Rother District Council (RDC) and East Sussex County Council in forming a community interest company for the Combe Valley Countryside Park.

Groundwork South had been commissioned by the council and RDC to develop proposals for a community interest company (CIC) which would replace the previous management board in overseeing the strategic direction and management of Combe Valley Countryside Park. An interim shadow management board had been formed in February 2014, to oversee the implementation of S106 funds held for the Combe Valley Country Park and the formation of a CIC.

A CIC would ensure the countryside park could be managed effectively and expand the scope of opportunities to secure funding to improve the park environment and facilities. The council would retain full control over its land and the CIC would have the remit that its assets may only be used for the public benefit. The CIC would be governed by a board of Directors, together with a separate advisory group.

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Following the meeting of Cabinet, Groundwork South would convene a meeting of the shadow management board, and following registration with Companies' House, it was anticipated that the CIC board would be operational by the end of the current financial year.

Councillor Poole moved approval of the recommendations to the report, which was seconded by Councillor Hodges.

RESOLVED (unanimously) that: -

- 1) Members agree to the formation of a community interest company in partnership with Rother District Council and East Sussex County Council, and;
- 2) Agree that Groundwork South undertake the necessary steps to form the community interest company

The reason for this decision was:

Following the withdrawal of local authority funding for the Combe Valley Countryside Park, the management board was dissolved in February 2014. The local authority partners commissioned Groundwork South to develop an alternative governance structure for the Combe Valley Countryside Park for 2015/16 and beyond.

The formation of a Community Interest Company is considered to be the most realistic and sustainable model for future governance and one that has been approved by the partners who made up the previous Combe Valley Countryside Park Management Board.

48. COMMUNITY PARTNERSHIP FUNDING MAIN GRANTS PROGRAMME

The Head of Regeneration and Planning Policy presented a report to update Members on the process in respect of the Community Partnership Funding (CPF) grants for 2015-16 and 2016-17. The application process was nearing completion and the report included recommendations on the services and organisations that should receive grant support.

The council's corporate priorities provided the framework for CPF, grouped around the key thematic areas of job creation and employment, advice services, safer communities, active involvement of residents and digital inclusion. The CPF programme had also worked with the Department for Works and Pensions to jointly commission projects, where there was an overlap in priorities.

A two-stage application process had been adopted, and a Grants Appraisal Panel established to consider the funding requests received. Eighteen applicants had been invited to submit more detailed proposals for the final stage of the process, twelve of which had been recommended for funding by the Grant Appraisal Panel. Any grant offers approved would remain conditional until the council had completed its budget setting process for 2015-16 and 2016-17.

It was also proposed that the Town Centre Management team be supported in 2015-16 and 2016-17 with funds from the CPF budget.

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Councillor Forward moved approval of the recommendations to the report, which was seconded by Councillor Cartwright.

<u>RESOLVED</u> (unanimously) that the Grants Appraisal Panel's recommendations (excluding those organisations and projects which Members had previously declared a prejudicial interest in) as set out in the Head of Regeneration and Planning Policy's report be approved subject to the decisions of the Budget Cabinet meeting in February 2015.

Councillors Birch, Forward and Hodges, having declared a prejudicial interest in three of the applicant organisations, left the chamber while those grants were considered. Councillor Chowney took the chair for the remainder of this item.

<u>RESOLVED</u> (by 4 for, 0 against) that the recommendations of the Grants Appraisal panel in respect of Education Futures Trust, Let's Do Business (South East) Group Ltd and Town Centre Management Team be approved subject to the decisions of the Budget Cabinet meeting in February 2015, and;

2) Delegation is given to the Director of Regeneration in consultation with the Lead Member for Community Services to agree final contractual outputs, outcomes and grants.

The reason for this decision was:

The proposed allocations are based on the indicative CPF budget for the next two years, and follow the completion of a two-stage application process to determine which applications for grant most closely meet the council's CPF priorities and offer the best value for money.

(The chair declared the meeting closed at. 6.57 pm)

26 NOVEMBER 2014

Present: Councillors Birch (chair), Chowney, Cartwright, Forward, Hodges, Lock, Poole and Atkins

MATTERS FOR CABINET DECISION

43. PROPOSED CHANGES TO THE SENIOR OFFICER STRUCTURE

The Executive Manager of People and Business Support presented a report on proposals from the Leader and Deputy Leader of the Council on changes to the council's senior officer structure.

The council had submitted a bid for the government's efficiency support grant, in which it had committed to undertake a review of the organisation's senior management structure as part of its transformation and efficiency programme.

The Leader of the Council had launched a consultation document, which set out proposals for the new structure. The council had also engaged a critical friend from SOLACE Enterprises to oversee the consultation process and to assist the council with its proposals.

The consultation document proposed a new structure based on two chief officers rather than three; a Director of Corporate Services and Governance and Director of Operational Services. The Director of Corporate Services and Governance would fulfil the statutory post of head of paid service, however, responsibility for chairing the corporate management group and representing the council at external bodies would be shared between both directors.

The report acknowledged that the council would need to focus its actions on a smaller number of key activities; whilst retaining capacity at senior officer level to ensure these tasks are met effectively. The proposed structure was in line with comments made during the last review of the senior management structure and ongoing efforts to highlight the principle of being One Council through the organisation's working practices.

Once a decision had been taken by Cabinet on the new structure, the employment committee would oversee the appointment of the two directors. A further round of consultation with staff affected by the changes would be undertaken and the council would need to comply with the JNC terms and conditions of employment, should a redundancy situation arise.

A review of the number and remit of heads of service would be undertaken, once the directors had been appointed, and it was anticipated that the new structure would be implemented from 1 April 2015.

Councillor Birch, moved approval of the recommendations as set out in the resolution below, which was seconded by Councillor Chowney.

26 NOVEMBER 2014

RESOLVED (unanimously) that the Cabinet: -

1) agrees that the current three Directors posts be abolished and be replaced by two new posts. The two new posts are proposed to be a) Director of Corporate Services and Governance, which will be designated Head of Paid Service, and have the Heads of Service for Finance, Corporate Services and Marketing and Communications reporting to it;

b) Director of Operational Services which will have the Heads of Service for Housing and Development, Regeneration and Planning Policy, Environmental Services and Amenity, Resorts and Leisure reporting to it.
2) That the Cabinet instructs the Executive Manager, People and Organisational Development to

i). produce, in consultation with the Leader, person specifications and job descriptions to reflect the specific requirements of each post taking into account the consultation response referred to above and the move away from generic job descriptions;

ii). commence formal consultation with the three Directors on the proposals to abolish the three Director's posts and the alternative proposed arrangements;

iii). commence formal consultation with other staff directly affected by this proposal

The reason for this decision was:

- 1) The financial challenges facing the council, and the commitments given in connection with the efficiency support grant.
- 2) Enable informed decisions to be made.

(The chair declared the meeting closed at. 6.40 pm)

Agenda Item 5



Agenda Item No: 5

Report to:	Cabinet
Date of Meeting:	5 January 2015
Report Title:	Refresh of Seafront Strategy
Report By:	Monica Adams-Acton Head of Regeneration & Planning Policy

Purpose of Report

To report on the outcome of the public consultation on the refresh of the Seafront Strategy and to present the resulting refreshed Seafront Strategy.

Recommendation(s)

That Cabinet

- Acknowledges the comments received by individuals and organisations which have helped shape the final draft document.
- Adopts the refreshed seafront strategy as set out in appendix A to this report.

Reasons for Recommendations

The existing seafront strategy, *Leading From the Front*, which covers both Hastings and Bexhill, was agreed in 2005. Since then, there have been many developments affecting Hastings seafront and a refreshed draft seafront strategy was prepared and put out for public consultation. A range of comments were received through the consultation process that warrant the Council's response and which have informed proposed revisions to the draft refreshed seafront strategy.









Background

- The existing Hastings and Bexhill Seafront Strategy was developed by Sea Space in partnership with the Council, SEEDA, Tourism South East and Rother District Council. Adopted by the Council in 2005, it set out a vision for a regenerated seafront in 2020 between the Stade and Rock a Nore in Hastings and Bexhill Town Centre and De La Warr Pavilion in Rother. The considerable development that has taken place on and near Hastings' seafront since that time has given rise to the need for a refreshed seafront strategy for Hastings.
- 2. Accordingly, a draft strategy document was developed. It builds on the original vision and objectives of the original strategy while also taking into account the changes that have taken place and the opportunities and challenges that lie ahead. It focuses solely on Hastings' seafront and links closely to the emerging Local Plan and the Council's cultural regeneration ambitions.
- 3. External consultants were commissioned to undertake some research and a limited consultation with key stakeholder groups and businesses on the seafront. The outcome of this work helped inform the development of the draft strategy document which was then subject to eleven week public consultation period from 18th August 2014. The consultation was publicised online and via local newspaper articles. A dedicated web page on the Council's website provided links to the draft strategy and guidance on how to respond to the consultation. A one-day consultation event was held in the Hastings Pier Charity hub in the White Rock Baths in September.

Outcome of public consultation

- 4. Twenty-nine responses were submitted by individuals and six from organisations. Ninety-five separate comments were made by attendees at the public consultation event. Although the total number of those who participated in the public consultation was relatively small, the quality and scale of responses received reveals a considerable level of interest in the future of the seafront and its importance to the town's economy and residents' quality of life.
- 5. The responses received during the consultation period have been published on the Council's website: http://www.hastings.gov.uk/decisions_democracy/voting_petitioning_having_your_say/consultation/past_consultations/seafrontstrategy/
- 6. The majority of comments received related to:
 - a. Parking: some respondents wanted more parking on the seafront, while others wanted less, or located away from the seafront.







- b. The desire for a bus service along the length of the seafront and ideas for alternative methods of public transport.
- c. Improved signage, planting and other landscape and environmental improvements.
- d. Future development of the West Marina (old Lido) site.
- e. The need for improvements to Bottle Alley and Harold Place.
- f. Issues around shared cycle-pedestrian space.
- g. The importance of preserving key heritage aspects and sites along the seafront.
- h. An emphasis on improving/maintaining a quality environment and quality new developments.
- 7. A number of innovative and well considered ideas were put forward for further seafront improvements and projects, which will inform future implementation plans.
- 8. The draft strategy document was revised in light of the consultation feedback and is appended to this report.

Next Steps

- 9. Following adoption by the Council, the strategy will be published and available to download from the Council's website. An action plan to deliver the strategic objectives will be developed, implemented and updated annually. It will identify specific projects and targeted actions, and will include estimated costs, funding streams, delivery partners and timeframes. The action plan will be regularly monitored and an annual report will be produced setting out progress, alongside any emerging opportunities and barriers to achieving the strategic objectives.
- 10. The strategy has been informed by local people's views submitted during the consultation. A number of organisations have expressed an interest in participating in further development of the strategy and supporting the realisation of the vision for the seafront. The Council will seek opportunities to engage with these groups in the development and implementation of the action plan.

Policy implications

11. The strategy identifies the need for improved disabled access to some parts of the seafront and to events on the foreshore. The seafront offers a unique environment for leisure, recreational and cultural activity, and the strategy includes measures that will offer opportunities for all residents to engage in these activities as well as others aimed at reducing anti-social behaviour, thus contributing to community cohesion objectives. The strategy also identifies actions to support the growth of









the commercial business along the seafront, including the high number of black and minority ethnic businesses in the area.

12. Implementation of the strategic vision and objectives will require continued investment of Council resources, and the development of the action plans will reflect available budgets.

Wards Affected

Ashdown, Baird, Braybooke, Castle, Central St Leonards, Conquest, Gensing, Hollington, Maze Hill, Old Hastings, Ore, Silverhill, St Helens, Tressell, West St Leonards, Wishing Tree

Area(s) Affected

Central Hastings, East Hastings, North St Leonards, South St Leonards

Policy Implications

Please identify if this report contains any implications for the following:

Yes
No
No
Yes
Yes
No
No
Yes

Background Information

May 2005, Hastings and Bexhill Seafront Strategy Leading From The Front

Officer to Contact

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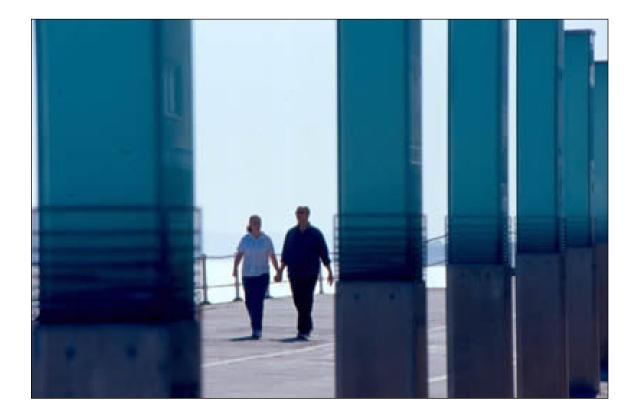




Appendix

Hastings Seafront Strategy

Review and Refresh 2014-2020





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1. Background

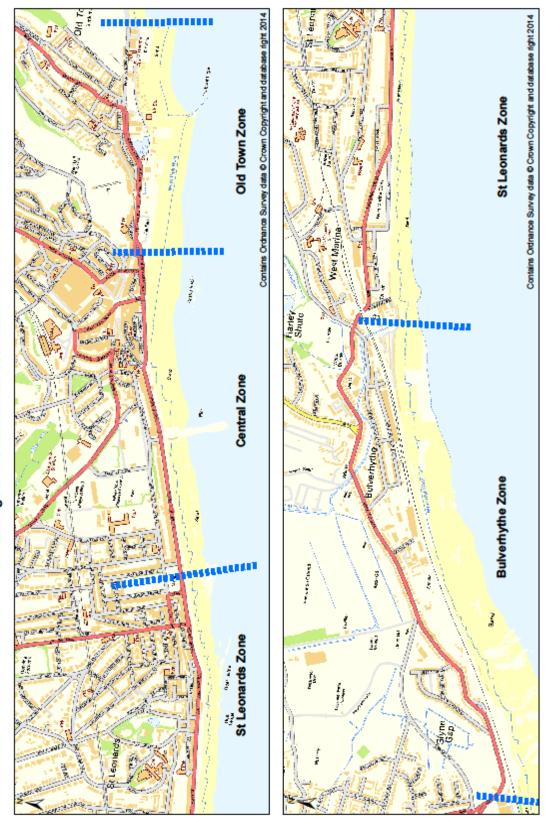
Leading From The Front, the Hastings and Bexhill Seafront Strategy, was adopted in 2005. It was developed by Sea Space in partnership with Hastings Borough Council, Rother District Council, SEEDA, and Tourism SE.

Since 2005, much has changed, including the economic climate and political context. There has been a major recession, Hastings Council has put cultural regeneration linked to the visitor economy at the heart of its economic development planning, Central St Leonards is benefiting from renewal, and the Bexhill-Hastings Link Road will reduce vehicle dependence on the seafront road.

Moreover, much has happened on the seafront itself. Key objectives in *Leading From The Front* have been achieved, including:

- Attracting investment and new employment: for example the Jerwood Gallery opened; the White Rock Hotel (formerly the Yelton) has been modernised; there were improvements around Marine Court; and Marina Pavilion (now Azur) was rebuilt.
- Advancing economic and social development: from 2004 to 2012, the value of the visitor economy was estimated to have risen by 36% to £245m a year. It now supports 5,200 jobs, a rise of 13% from 2004. The seafront is a focus for new activities including the Seafood & Wine Festival, Fish Fairs, Stade Saturdays, and other cultural performances.
- Supporting an inviting urban and seafront environment: the Stade was transformed from a lorry/coach park to public open space, with a new café and Stade Hall community centre; pavements were widened and improved at Marina and Pelham; and the cycle route between Bexhill and Hastings was completed.
- Hastings Pier: the seafront's landmark centrepiece, first closed due to structural deterioration and serious safety concerns, and then was razed by fire. Following the council's intervention and compulsory purchase, and a huge effort by local people, the Pier is now reborn, with significant Heritage Lottery, government, council and community funding for the restoration work that is well underway.

In the light of these changes, a refresh of the Strategy is timely. This looks only at the Hastings and St Leonards seafront (recognising a connection with Rother at Glyne Gap), and considers nodes of activity and connections to the immediate hinterland, including Hastings Country Park, the Old Town, Hastings Town Centre, White Rock Gardens, and Central St Leonards.



Hastings and St Leonards Seafront

2. Introduction

The seafront cannot be transformed solely through a single management structure and long-term spending plan. Much of the recent investment and development has been in response to need (eg the Pier) and opportunity (eg Jerwood). Improvements have been limited by available funding sources – a situation that seems likely to continue. Hence an ambitious but relevant and realistic strategy is an essential touchstone in this complex and evolving context.

The Strategy sets out the principles for a portfolio of projects and initiatives to be implemented as and when private and/or public sector funding becomes available. These will need to be supported by design and investment guidelines in order to avoid a fragmented approach. So a detailed action plan will accompany this strategy, detailing projects that can be undertaken and funded to achieve the aims of this strategy.

The Council will continue to work closely with business and community groups as appropriate in order to realised the vision.

The key Aims of this Strategy are to:

- advance economic and social development
- attract investment and new employment opportunities
- support a unique inviting urban and seafront environment

These Aims will be achieved under four themes:

- i. Organising for Success
- ii. Getting the Basics Right
- iii. Key Strategic Interventions
- iv. Zones of Character

Organising for Success

- Leadership and Partnership: The Council will lead delivery of the strategy, recognising that partnerships with other public, private and community stakeholders is essential.
- **Enterprise:** the commercial and employment potential of the seafront will be developed with a range of measures to support enterprise.
- Community: it is vital to involve community stakeholders.

Getting the Basics Right

The Council strives for continual improvement through management of:

- **Infrastructure:** Transport, access and parking; public realm; buildings and structures; sea defences.
- An Environmentally Sustainable Seafront: seawater quality; reduced carbonand eco-footprint; biodiversity and natural environment.

• Events and Activities: leisure and health/sporting activity; community and cultural use.

Key strategic interventions:

- **Rebalancing:** to reduce dependence on the Rock-a-Nore / Stade / Old Town hotspot by drawing people and activities westwards;
- West Marina: enable mixed-use redevelopment;
- Central St Leonards: improving links between central St Leonards and the seafront
- **Bottle Alley:** address its under-use and unsafe image, and enhance the value of the alley itself and the promenade above, including retail kiosks and parking;
- White Rock: build on the reopening of the pier in 2015 as a catalyst for further renewal in the White Rock area;
- **Harold Place:** improve the urban realm and linkages between Hastings Town Centre and the beach and promenade

Creating "Zones of Character"

Four zones are proposed, to be enhanced with a distinctive design approach for each, so that new interventions match the zone's character and fit within an integrated design strategy covering the whole seafront.

The Strategy concludes by looking at the resource implications, public and private finance and investment necessary to bring the changes about, the wider policy and economic context, and ongoing costs of management and maintenance.

Progress will be assessed through key indicators (visitor numbers and spend, audience and participant numbers at events, empty commercial units, delivery of sites as set out in the Local Plan).

A detailed rolling action plan will be developed and monitored.

3. Vision

The seafront is the defining characteristic of Hastings and St Leonards, for residents and visitors alike.

It has the jewels in the crown of our cultural assets such as the pier, the Stade, St Maryin-the-Castle, and Marine Court. It is the shop window for Hastings as a whole, shaping the town's image and self-image, and serving as a barometer of the wider Hastings economy. Its importance can hardly be overestimated.

We have a vision of a seafront that that rivals any in the country, that provides variety and interest along its whole length from the cliffs at Hastings Country Park all the way to the western end of Bulverhythe.

In between, there will be an ever-richer mix of attractions, shops, restaurants, hotels and other businesses, linked by high quality public open spaces which host vibrant events and activities.

The beach will be filled with bathers and sunbathers. The promenade will be an attraction in itself, enjoyed by families, pedestrians, cyclists, people with disabilities, culture vultures and fitness fanatics alike.

Visitors will come in increasing numbers, generating business investment, which in turn will draw more visitors. Businesses on the north and south sides of the coast road will prosper all year round.

The seafront will become more than the sum of its parts, and all of our residents will use and take pride in the town's fabulous asset.

4. Aims

The three Aims of the 2005 strategy are retained:

1. Advance economic and social development

Hastings and St Leonards seafront is the town's defining asset. It is the reason Hastings and St Leonards developed as resorts, and, with its immediate hinterland, it is the focus of much of the town's cultural activity. It is a meeting place for the town's residents and visitors. The A259 is the primary road along the East Sussex coast, as well as the main east-west route within the town.

For all these reasons and others, the seafront is central to the town's economy and identity, and further development of its potential will have a catalytic effect on the wider regeneration of the town.

2. Attract investment and new employment opportunities

Historically, the seafront has been shaped by investment from both the private and public sectors, led by the figures of James and Decimus Burton, and Sidney Little. At their best the two sectors work hand-in-hand, recognising the different responsibilities and mutual benefits of partnership. Further such investment will be attracted to bring about both regeneration and employment benefits all along the seafront.

3. Support a unique inviting urban and seafront environment

As the town's largest area of public open space, the seafront is an amenity for residents and visitors alike. The different types of environment – the sea itself and the sea defences, the beach, promenade, amusements, shops and cafes, gardens and open spaces – create its character and function. Seafront developments and initiatives will be supported to achieve environmental, physical and financial sustainability.

These Aims will be achieved under four themes:

- i. Organising for Success
- ii. Getting the Basics Right
- iii. Key Strategic Interventions
- iv. Zones of Character

5. Organising for success

5.a Leadership & Partnership

HBC will lead the planning and management of the seafront alongside stakeholders, to achieve the aims and objectives of this Strategy. HBC departments will work with other partners as required, including

- businesses, shops, hotels, cafes and bars, attractions and utility companies;
- local residents and community groups;
- other public agencies such as East Sussex County Council, the Environment Agency, the Police, the Arts Council, Tourism South East;
- the Hastings & St Leonards Foreshore Trust.

These partners' strategic objectives in relation to the seafront align with the aims and objectives in this strategy in many respects, and their plans and priorities will inform the Seafront Regeneration Action Plan that will follow.

Regular engagement and consultation is held with stakeholders through the Coastal User Group, which also acts as the formal consultative group for the Foreshore Trust. This is made up of representatives from a wide range of local public and statutory bodies, individual businesses and visitor attractions, and community and voluntary groups.

5.b Supporting entrepreneurs

The seafront is the focus for a diverse range of business uses, extending from the north side of the A259 seafront road, and onto the sea itself. They include hotels, hospitality and catering, sports and leisure, retail, creative / cultural, business services and other office-based enterprises, as well as the small engineering and similar businesses at Bulverhythe, and of course the fishing fleet.

The seafront is part of the Hastings and Rother Assisted Area (from 2014), which raises the whole area's priority for government and EU Regional Aid. Funding opportunities through the South East Local Enterprise Partnership could help drive enterprise-led regeneration that brings new commercial life and employment, particularly to the central and western reaches of the seafront. It includes key landmarks that are either development opportunities themselves, or are attractions and access nodes that create footfall around which new micro-enterprise might cluster, such as the White Rock area, and West Marina.

A range of business-focused interventions can be continued and brought forward, such as

• Advice, support, networking and coaching for small businesses, including the high number of black and minority ethnic businesses in the area.

- Investment incentives such as support from government funds, low interest and micro-loans, and the County Council's East Sussex Invest grants and loans scheme.
- Linking investment in culture, environment and attractions.
- Strategic planning guidance as proposed in the Local Plan.
- Infrastructure (transport, broadband), environmental and anti-crime/community safety interventions.
- Skills training targeted at the coastal industries within the zone through Sussex Coast College's Coastal Industries Academy.
- A sensitive approach by licensing and conservation departments, balancing the need for enterprise and jobs growth with the need to preserve and enhance the built environment, protect public safety, and respect the rights of residents.

Business and commercial groups will continue to be consulted on relevant issues.

5.c Involving community stakeholders

As well as the members of the Coastal Users Group, other community, neighbourhood and educational groups and associations are also consulted on plans and issues relating to the foreshore.

6. Getting the basics right

The Council strives for continued improvements to the seafront, and works with a wide range of partners on everyday issues of management and maintenance of the seafront. These are essential to keeping up its amenity value, physical structure, and usability, for residents, visitors, commuters and businesses alike.

Infrastructure

6.a Transport, access and parking

Objectives:

- Facilitate access to and along the seafront, by bicycle, bus and car, for residents, visitors and businesses;
- Improve pedestrian connectivity between town centres and the seafront, along the seafront, and across the A259;
- Improve access for people with disabilities;
- Provide and manage parking spaces.

The East Sussex Local Transport Plan (LTP) 2011-2026 sets out the transport investment framework for the County with its key priority of supporting economic growth. The transport approach in the LTP for Bexhill and Hastings recognises that infrastructure required to help achieve economic growth in the two towns includes improving pedestrian, cycle and public transport access along and across the seafront corridor.

The completion of the Bexhill-Hastings Link Road in 2015 and the proposed Queensway Gateway link will have an impact on the future of the seafront, with an expected reduction in traffic. When data on actual use has been gathered, it will be feasible to explore further options for making the A259 more pedestrian-friendly, and improving access across it for pedestrians and cyclists. Options could include further pavement widening, removing railings to allow crossing at more places (as well as at designated crossing points), and more radical options such as shared space and lower speed limits.

Buses

Bus priority measures on the A259 between Glyne Gap and Filsham Road will be delivered as part of the Link Road complementary package. Further bus priority measures will be considered, together with upgrading bus stop facilities with real-time bus information, better shelters and lighting. Increased bus use will support the existing services along the seafront and may enable an increased frequency of existing services or a new seafront shuttle to come forward. The feasibility of an electric mini tram running along the seafront is being explored.

Disabilities

The needs of people with disabilities will continue to be a priority consideration, with drop kerbs, audible real-time passenger information at key bus stops, and low-level bus entry. Better access needs to be provided to the beach and other seafront areas for people in wheelchairs, as well as those with visual impairments.

Cycling

The seafront cycle route will be maintained and promoted as a leisure and commuting option. Bicycle hire (including electric bicycles) will also be promoted.

Parking

Parking is a crucial element of the economic health of Hastings and St Leonards, with car parks used by visitors, shoppers, commuters and businesses. There is a mix of off-road car parks, on-street parking, restricted parking zones, and spaces for people with disabilities. The three largest seafront car parks at Rock-a-Nore, Pelham and Carlisle Parade (underground) are often full during the summer. However, Hastings town centre car parks are often almost empty on busy summer weekends, so a new 'intelligent car park signage' system is being installed, to direct visitors to car parks that have spaces. However, the strategy also aims to generate more activity in St Leonards, so needs to consider the relative shortage of parking west of the pier.. Parking provision will be part of the design and development briefs for the proposed White Rock area study, and for West Marina.

Meanwhile efforts will be made to reduce demand for parking by promoting rail, bus and bicycle travel.

In the short term, improvements to car parking will include improving surfaces, live information about free spaces, and directing drivers to alternative provision. CCTV surveillance will be maintained. There will be provision for cashless payment (for example by phone and online), which also enables hotels to offer guest parking.

Coach parking will be maintained at various points, notably Sea Road and Falaise Road, with drop-off points at various places, including around the Stade area.

6.b Public Realm

Objectives:

- Create a seafront public realm that demonstrates design excellence comparable with the best in Europe
- Build on the intrinsic character of different zones, creating variety along the seafront while preserving a unified identity
- Provide information and directions to encourage people to visit nearby locations and to navigate the seafront, including QR and web links

The seafront is the largest and best-used public open space in the Hastings and St Leonards urban area. It is used for cultural and community activities from festivals to the half-marathon, and is popular with residents and visitors alike.

Hastings is competing not only with other English towns and cities which have invested heavily in creating inviting seafronts, but with continental resorts that set the standards for excellence in urban seafront design and development.

Creating high quality spaces does not generate any direct financial return or new jobs (unlike, say, bringing a building into use). Nevertheless it is vital to recognise that the

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seafront public realm is a key part of the image of the town. Improvement must be seen as an investment that yields long term benefits by attracting more visitors and encouraging more spend along the seafront. For example, the investments in play facilities and beach volleyball at Pelham beach draw more people to the amusement and activities in that area.

Continuing change will of necessity be linked to available funding and, in this context, it is vital that development is done according to agreed principles, towards agreed objectives – see Section 8 "Zones of Character".

The priority public areas for improvement, subject to funding, are the pier entrance and approach, and Bottle Alley.

Designs should bear in mind long-term maintenance and replacement costs – high quality items may cost more to buy and install, but last longer and demand less maintenance.

Signage:

Signage for pedestrians is a key element. It must draw people along to the next zone on the seafront, and into town centres and other points inland. Modern signboards can give maps and directions, and can also provide information via smartphone QR codes linked to apps and web-based information on local heritage, culture, events and attractions.

Street clutter

There is a valid concern to reduce the amount of 'street clutter'. Often the problem is more about poor design and location, or direction/traffic control signs dominating pedestrian areas.

Lighting

As the town aspires to develop its evening economy, and create a year-round destination, lighting becomes important in creating an appealing and lively ambience after dark. The "Sticks of Rock' coloured downlighters on the streetlights are programmable, and this facility must be used imaginatively and extensively. Streetlights themselves are the responsibility of East Sussex County Council as the Highway Authority in the area, and they will be encouraged to liaise with Hastings Council to support the design approach as it is developed.

Marine Court and the 'Stream' lighting installation opposite are examples of how feature lighting and sensitive decorative floodlighting of key buildings greatly enhances the seafront after dark. Further schemes will be encouraged and supported (bearing in mind the needs of residents).

Public art

Similarly, public art, including sculpture, installations and water features, add hugely to the appeal and interest of the seafront. They can be stand-alone pieces of art, but there is also great value in multifunctional art: for example, sculpture can be designed for play and shelter, water features can be magnets for play, and exercise equipment can be artistically designed. The restored Pelham Fountain has proved to be very popular – further opportunities will be explored.

Planting

Planting is another key element of urban public realm, and doubly so for a seaside resort town. Styles of planting help construct the image of a place. As well as being visually attractive, planting can provide shade and shelter, filter dust and pollution, and screen unsightly views or draw the eye to good ones.

The Council plans to review all of the seafront planting, and this will be done in the light of the 'zones of character' identities as they are developed. Hard landscaping also determines character, and can contribute to overall quality. Plans for physical improvements, such as pavement widening and car parking, will explore options to soften the landscape through trees, shrubs and other planting. In designing new planted areas, consideration will be given to their potential to create micro-habitats to encourage insect and bird-life, while keeping in mind the need for sustainable planting that survives in a harsh maritime environment..

Safety

Seafront public open space is the location for a range of community and cultural events, so access for and safety of large crowds, and the needs of organisers and emergency services, must be considered.

Disabilities

The needs of people with disabilities will continue to be an important consideration, and measures such as rubber matting to enable wheelchair access over the beach, high visibility edgings to steps, dedicated toilets, and well-designed signage will be incorporated into improvements as appropriate.

6.c Buildings and structures

Objectives:

- Maintain and improve publicly-owned properties on the seafront to support the objectives of this strategy;
- Work with the private sector to support the objectives of this strategy, notably to enhance enterprise and jobs on the seafront and in the visitor economy;
- Ensure the improvements to the built environment contribute to the overall quality of the seafront.

Alongside the public realm, buildings create the character of the seafront. Architecturally speaking, Hastings and St Leonards are rich with gems that include the net huts, Jerwood Gallery, St Mary-in-the-Castle and Pelham Crescent, White Rock Baths (especially its hidden interior), the soon to be restored Pier, Marine Court, the Royal Victoria Hotel and Marina Pavilion. And amidst the landmark buildings, the matrix of mainly Victorian and Edwardian residences provides a fine backdrop for most of the seafront.

Recent investments, including the Jerwood Gallery, Stade, and facelifts to Pelham Crescent and the Royal Victoria Hotel, have all enhanced the seafront. These are being followed by the pier and Pelham Arcade restoration, as well as many smaller-scale improvements by private businesses and residents, encouraged by the council's continuing 'Grotbuster' programme to force owners to improve poorly maintained buildings..



Publicly-owned property

The Council and the Foreshore Trust own a great deal of seafront property, and will continue to maintain and improve it, and make every effort to bring redundant or underused buildings and spaces into productive economic use. The White Rock Baths are being repaired for new uses that will complement the Pier and attract new visitors to this part of the seafront. Other priorities include Bottle Alley, West Marina and further improvements to the White Rock area.

Maintaining quality

It is essential that new structures and improvements enhance the overall quality, rather than detract from it. Too often, lowest-common-denominator design goes hand in hand with lowest-cost design. While it is important to support investment in economic activity to enliven the seafront and create jobs, this can be counter-productive in the long-term if it doesn't attract new higher-spending and design-savvy visitors to Hastings, and fails to inspire them to return.

Planning powers

The planning system plays a key part. The Local Plan sets the bar high, with a requirement to take account of "good performance against nationally recognised best practice guidance on sustainability, urban design and place-making, architectural quality and distinctiveness."

The Council will maintain a proactive approach in using planning regulations to improve the seafront, for example with the Grotbuster initiative to enforce improvements to the worst dilapidations, and eliminating estate agents' boards that made the seafront look very undesirable. The Council will also continue to use its Compulsory Purchase powers to bring long-term empty buildings back into use.

6.d Sea defences

Objectives:

- Work with partners to provide effective protection from coastal erosion and risk of flooding;
- Manage and maintain existing sea defences and coast protection assets to maintain and improve standards of protection.

The future of the seafront is fundamentally linked to the consequences of climate change. The Strategic Flood Risk Assessment 2008 and the Coastal Change Adaptation Pathfinder Project 2012 highlighted the potential impact that climate change will have upon our coastline including rising sea levels, heightened risk of more frequent and severe flooding, coastal erosion, and increased frequency and intensity of storms and tidal surges. It is essential to ensure that sea defences and all new developments are designed and built to reduce or avoid the negative impacts of climate change.

Hastings Borough Council is a designated Coast Protection Authority (CPA), and works with the Department of the Environment, Food and Rural Affairs (DEFRA) and the Environment Agency (EA) to undertake essential work to protect the coastline from erosion and encroachment by the sea, and secure the permanent integrity of the entire urban seafront. This is managed through a strategic Medium Term Plan (MTP) agreed

with the EA. Schemes are reviewed in a regional context with the Regional Flood & Coastal Committee South East Coastal Group.

Protection is provided through a combination of natural features (shingle banks and cliffs) and man-made defences (timber, rock and concrete groynes, sea walls and rock revetments).

Groynes

The immediate priority is to seek grant funding and support for the second phase of the Carlisle Parade scheme for two additional rock groynes and importing additional shingle, to further reduce the risk of waves overtopping the sea wall.

The longer term challenge is the renewal of all of the timber and concrete groynes between Hastings Pier and West St Leonards, which could cost in excess of £20m. In the past there has been 100% grant funding available for eligible schemes, but recent policy changes and pressure on DEFRA funding means that contributions are now required from alternative sources.

Harbour Arm

The Harbour Arm is effectively treated as a groyne by the EA, as it retains shingle on the main beach whilst also protecting the fishing beach from prevailing winds. (The large gap in the Harbour Arm is essential so as not to interrupt the longshore drift of shingle along the coast.) An initial £100k has been allocated for designing repairs and improved protection of the Harbour Arm by 2018.

Maintenance

In addition to the grant-funded MTP, there is also a need to respond to urgent repairs on a day to day basis, funded by HBC. The works are informed by daily visual and detailed quarterly inspections. Coast protection structures can deteriorate rapidly in the harsh environment, and the ability to inspect regularly and respond appropriately is vital to maintain their effectiveness.

An Environmentally Sustainable Seafront

6.e Seawater quality

Objectives:

- Achieve the minimum sufficient classification under the revised Bathing Water Directive;
- Work with partners to improve bathing water quality and raise awareness of the issues that affect it.

A new quality standard for bathing water means that standards for 'sufficient' and 'excellent' have doubled. They will be implemented in 2015, based upon a rolling four year measurement of the presence of certain pollutants in the water. Failure to meet the higher standard by autumn 2015 will mean that signs must be posted on the beach,

warning bathers of poor water quality (although the water quality is unlikely to have actually deteriorated).

It is therefore vital to continue the long-term process of having ever-cleaner bathing water. An Executive Group (Hastings Borough Council, East Sussex County Council, Southern Water, The Environment Agency, Office of the MP, Hastings Voluntary Action, Hastings Community Network) will ensure that every possible action is taken, as quickly as is practical, to ensure that Hastings' beaches meet the new standard, and to sustain the water quality consistently in future years.

The action plan will focus on three fronts:

- at the source where foul drainage leaks into system, through surveys and a misconnection campaign;
- de-silting some of Alexandra Park's ponds, and considering further filtration, including naturalised reed beds and 'smart sponges';
- potential end-of-pipe solutions such as cleansing, re-routing or extending the Carlisle Parade outfall, and additional treatment.

Southern Water

Southern Water has brought forward plans and funding for an investigation of the Alexandra Park catchment, and will focus on the private sewer networks it has responsibility for. It has begun by installing new sewers in areas above the park, and made improvements to its seafront treatment plants. Further rectifications will be implemented as problems are uncovered. The EA is also providing funding and technical support.

Clean Seas Please

Community activity and engagement has been supported through the Clean Seas Please campaign being coordinated by Hastings & Rother Voluntary Action. This continues to raise awareness about the causes and impact of poor water quality.

Testing seawater quality

The Council will also ensure that water quality sampling points are taken at the busiest parts of the beach, and encourage beach users to bathe and use the sea away from potential sources of pollution.

6.f Reduced carbon- and eco-footprint

Objectives:

- Reduce the carbon emissions and air pollution arising from seafront transport and activities;
- Reduce business waste and litter.

Reducing carbon emissions

New public transport measures and increasing numbers travelling by public transport, both to the seafront (eg with improved rail links) and along it, will reduce local pollution and reduce CO_2 emissions. Encouraging local cycling and pedestrian commuting will also have a beneficial effect.

We will work with businesses, landlords and residents to reduce energy consumption from buildings and operations, while also reducing fuel costs.

Renewable energy

Planning policies allow solar water heating and photovoltaic panels where they do not affect the streetscape – the photovoltaic panels installed by the White Rock Hotel are a good example – and the Council will help to facilitate more installations, as well as exploring options on Council-owned properties. Electric vehicles will be encouraged, with charging points in car parks

Pollution, waste and litter

A significant amount of waste is generated from catering establishments, and it is in everyone's interest to reduce this. Good management of waste will also reduce the problem of seagull nuisance.

Takeaway food shops can be a source of unsightly and potentially unhealthy litter, attracting seagulls that spread the litter further. The Council will maintain its binclearance and street cleansing operations to ensure the beach and seafront are clean and tidy, and a pleasant place to spend leisure time.

6.g Enhance and improve biodiversity and the natural environment

Objectives:

- Increase the nature conservation value of publicly managed land;
- Work with partners and through the planning system to enhance and improve biodiversity;
- Work with schools, the public and community groups to develop the educational value of the seafront and beach as a living classroom on nature and biodiversity.

The seafront is a rich location for wildlife, both above and below the high-water line. New planting can encourage insect and bird life, and there is potential to do more in Warrior Square, St Leonards Gardens and Grosvenor Gardens, as well as in the smaller planted areas along the promenade.

Biodiversity

Vegetated shingle is a rare habitat which will be protected and encouraged in line with recommendations in the ESCC Vegetated Shingle Management Plan. This is of particular interest in beaches at the eastern end of the shore including the fishing beach. Active management and interpretation boards will be of benefit.

While it is obvious that the sea itself is a rich habitat, there has been no recent ecological study of the intertidal and littoral (shallow water) environment. A study will be undertaken, to include recommendations on protection and enhancement.

The Hastings Fishermen's Protection Society is working with the University of Brighton and Sussex Inshore Fisheries Conservation Authority on a long-term project involving fishermen filming marine habitats with underwater cameras and making the film available for students and others through the Classroom on the Coast.

Sustainable fisheries

Hastings' beach-launched fishing fleet has always fished sustainably, and this has been recognised by Marine Stewardship Council certification for the Dover sole, mackerel and herring fisheries here. This long history of sustainable and responsible fishing has been compromised in recent years by the pressures to discard quota species, especially cod, at certain times. Furthermore, recent changes in weather patterns have had a major impact on the seabed which has severely affected the size of the catch.

The Council recognises the added value of the fisheries to the local economy and to the protection of an important marine habitat. The Fisheries Local Action Group (FLAG) is supported until December 2015, and is consulting on further ways to support the industry beyond the life-time of the currently EU-funded FLAG programme.

This could include the development of a Campus on the Coast with the University of Brighton, promoting teaching and research linked to sustainable inshore fishing. This will build on the Classroom on the Coast, a FLAG funded initiative to deliver educational and outreach activities linked to fishing and the marine environment, fishing industry training, cultural activities, and events and exhibitions. One part of this programme is the provision of a seafood training kitchen within the dedicated Classroom on the Coast space in Stade Hall.

Education

Sustainable local habitats and biodiversity are important in their own right, and local authorities have a statutory duty to conserve biodiversity. We are conscious that our responsibilities as stewards extends to ensuring that the public and future generations are aware of the local environment and the impact their activities have on it.. The Council will work with schools, wildlife groups and other stakeholders to maximise the enormous educational value of the seafront, and encourage knowledge and appreciation of local biodiversity.

Events and Activities

6.h Leisure and health/sporting

Objectives:

- Develop and promote opportunities to participate in land- and water-based leisure and sporting activities;
- Work with partners to boost the economic regeneration of the seafront using the sports and leisure sector as a catalyst;
- Ensure seafront play areas are high quality and high value by 2019, in line with the Hastings & St Leonard's Play Space Strategy.

Amusements

Traditional seaside leisure activity in the form of amusements and funfairs will remain a vital part of a mixed offer that attracts all ages and social groups. The offer is unusually diverse, with arcades and funfair alongside a boating lake, go-kart track, miniature railway, and adventure golf, all in a concentrated location. We will continue to negotiate with our leaseholders to enhance and improve these wherever possible.

Fitness, games and sport

Sports and leisure is one of the fastest growing industry sectors in the UK, contributing more than £4bn to the national economy and largely immune to the effects of recession or economic downturn. Handled effectively, growth in the seafront sports and leisure provision, including both commercial and free cycling and running events, health walks, and fitness classes, can encourage residents to participate in a healthy lifestyle, and encourage tourism.

Recent enhancements include seafront fitness equipment, adventure play areas, a multiuse games area, and sanded beach volleyball court. Further similar additions at other locations will be made as funds become available.

By bringing footfall and activity along the seafront, this creates a synergy with new retail and refreshment outlets at various points, drawing more people to the seafront and creating jobs.

BMX

HBC is working with The Source BMX to restore White Rock Baths as a major indoor skateboard and BMX arena, for use by residents and visitors from across the south-east. This will enhance the seafront and build the visitor economy. It will form part of a centre of activity encompassing the Pier, Bottle Alley, and White Rock Gardens. The council's own BMX and skateboard park at White Rock, one of the largest in the South East, will also be maintained and promoted.

Cycling

The cycle route connecting Hastings and Bexhill, part of the large National Cycle Route, opens up safe walking and cycling opportunities along the whole seafront, and links westward towards Eastbourne and eastward towards Rye. Further links will be made to the Old Town, St Leonards, Hastings Country Park and Combe Valley Countryside Park, enabling further exploration by bike or on foot. This includes using digital technologies by reviewing and revitalising pre-arrival information for the seafront and using mobile technology to help visitors navigate the area and participate in activities.

Related plans include piloting a cycle hire scheme based at Pelham Beach from June 2014; adding mile/ km markers to the seafront along with additional fitness equipment; highlighting the locations of drinking water points and showers, and providing regular dog water stations.

Water-based sport and leisure

There are also plans to strengthen and support the water-based sports and leisure sector, including angling, paddle boarding, windsurfing, sailing and rowing, boating and sea-fishing, all of which are growing in the town. A slipway at the West Marina site has been proposed, but a feasibility study found that environmental factors make the costs prohibitive.

There is however scope to develop leisure fishing and boat trips from a landing stage on the Pier, potentially linked to similar offers in Eastbourne and Rye.

6.i Community and cultural use

Objectives:

- Increase local pride in and ownership of the seafront by bringing people and activity to the seafront;
- Enhance Hastings' reputation as a centre for popular and community activity;
- Maximise the educational potential of the seafront.

The seafront is a focus for a diverse range of festivals, cultural activities and family events. They bring local people to the seafront and attract visitors to Hastings – in fact they make up a big part of the culture that makes Hastings the unique place that it is. They include:

- Seafood & Wine Festival,
- Herring Fair and midsummer fish festival;
- Hastings Bonfire;
- St Leonards Festival; Old Town Carnival events;
- Jack in the Green and biker gatherings on Mayday;
- Stade Saturdays;
- Coastal Currents, and cultural events on The Stade;
- Educational activity, including shoreline habitats, and built heritage;
- Pirate Day;
- Small scale art, cultural and community events funded by the Foreshore Trust;
- Heritage Open Days.

While there is a lot of activity, and even greater potential, there is a need for proactive management and co-ordination to link seafront events with other events on the local calendar, in order to get maximum possible value from joint marketing, and to avoid scheduling conflicts.

The Council will work with event organisers to ensure that venues are as accessible as possible, and that information about accessibility features in publicity and listings.

Art

Hastings is a centre of arts activity, and there is untapped scope for a managed approach to high quality public art, temporary installations, art and craft markets, drama, dance and music. Hastings' Cultural Regeneration Strategy aims to increase the number and quality of events, and keep them accessible to all sectors of the community. The approach will involve regular events such as those listed above, as well as seasonal and temporary interventions utilising empty spaces. The council will be promoting a major festival in 2016 to celebrate the 950th anniversary of the Battle of Hastings, which will bring new cultural activities to the seafront.

Learning

The seafront is a wonderful learning resource for the town. Formal and informal education can be delivered by a range of partners, including schools, the FLAG, the Shipwreck Museum, the Burtons' St Leonards Society, and the pier's educational

programme. There are centres of activity such as the Classroom on the Coast Seafood Training Kitchen at Stade Hall, and the Pier Community Hub.

Heritage

Signage, blue plaques, interpretation boards and screens at key points, and QR-code linked micro-websites can provide a framework for self-guided tours.

7. Key Strategic Interventions

7.a Rebalancing

Objective

• Ensure activity takes place along the whole seafront, by improvements and investment at White Rock and the St Leonards seafront.

The seafront as a whole continues to suffer from the weakness of imbalance, with an over-reliance on the visitor economy in the Rock-a-Nore, Stade and Old Town hotspots. This remains the case in spite of the successes from the 2005 Seafront Strategy such as the cycle route linking Bexhill and Hastings Country Park and the rebuilding of Marine Pavilion (now Azur); new shops and cafes along the St Leonards stretch of seafront; the Beach Café and fish & chip shop by Warrior Square; and fitness structures at various points.

People and activity do not flow sufficiently westwards, a weakness exacerbated by the closure of the Pier in 2006 and the subsequent fire in 2010. Points of interest are too far apart for pedestrians to be drawn naturally along the promenade, while bus companies have never seen commercial value in a continuous seafront route from the Old Town to West Marina and Glyne Gap.

Two important developments now change the landscape: the construction of the Bexhill-Hastings Link Road, and the restoration of the pier.

When it opens in 2015, the Link Road will draw traffic away from the seafront on to the alternative route between the northern areas of the two towns. This has potentially significant benefits for the seafront, and will allow more options and flexibility. Planning constraints arising from high road use can be eased, potentially allowing new developments. A proposed bus lane on Bexhill Road could increase passenger numbers and hence make new routes more attractive to bus companies. The possibility of reducing traffic speeds at certain points can enable better pedestrian and cycle access between town centres and the beach, generating new footfall and creating opportunities for existing and new businesses.

The pier will once again be a major draw, moving the seafront's 'centre of gravity' westwards. It will act as a magnet to people coming from both the Hastings and St Leonards ends, with increased footfall creating a vibrant and varied promenade either side of the pier. The reopening of the White Rock Baths as a major new BMX and skateboard facility will provide another major attraction, drawing even more people to this area.

Further planned and potential actions to improve the east-west connectivity include:

- A review of further potential cultural-led developments in the White Rock area to capitalise on the re-opening of the pier and White Rock Baths;
- Improving links to Harold Place and Hastings Town Centre;
- Redeveloping Bottle Alley, including new car parking adjacent to Bottle Alley;

- Initiatives around Warrior Square;
- Pop-up, temporary and longer-term proposals for West Marina;
- Encourage footfall and activity through traffic calming to improve access to the beach and promenade across the A259;
- Work with bus companies to create a single route from Rock-a-Nore to Glyne Gap;
- Explore alternative, visitor- and leisure-oriented transport options, such as cycle hire and an electric mini-tram;
- Create points of interest and activity at the "cold spots", such as between Pelham and the pier; between Bottle Alley and Azur; and between Azur and West Marina;
- Create cultural, heritage and environmental trails along the seafront, and linking to points of interest inland;
- Develop shops, cafes, restaurants, bars etc on the north side of the A259 and kiosks on the south side;
- Other actions in the Seafront Strategy that increase the attractiveness and function of the seafront west of Pelham Place.

These are described in more detail under different headings.

7.b West Marina

Objective

• Enable mixed-use redevelopment

Two sites are allocated for mixed use development at Seaside Road and Cinque Ports Way in the West Marina redevelopment area (in the Hastings Local Plan Development Management Plan). These sites provide for 145 residential units and opportunities for commercial and leisure uses.

Given the 2014 upturn in the national economy, and in the housing market in particular, and developer interest, the Council is considering the possibility of marketing the site.

Development coming forward in these locations should accord with the following principles:

- high quality innovative design, taking account of the nearby conservation area;
- maximise views of the sea;
- a promenade created for pedestrian and cyclists.

Large proportions of the sites are within a Flood Zone 3, meaning residential development must be on the first floor or higher. Developments will also have to incorporate flood resilient design, include provision for Sustainable Urban Drainage Systems (SUDs) to mitigate surface water flooding, and may have to contribute to sea defences.

Detailed policies are set out in the Development Management Plan, and should be used to guide any future development.

7.c Central St Leonards

Objective

• Improve connectivity between Central St Leonards and the beach and promenade to maximise their mutual benefit

It is important to reinforce the connections between Central St Leonards and the seafront, both eastward to Warrior Square and the Pier/White Rock area, and westward to Marine Court and ultimately to West Marina. There are mutual benefits in making the up-and-coming Central St Leonards streets and the seafront enhance each other, in much the same way as The Stade / Rock-a-Nore area works with Hastings Old Town.

This can be achieved through a seamless flow of shops, cafes and signage – and hence people – along two connecting routes. The first is from Norman Road, down London Road and around the corners onto the frontage of Eversfield Place and Marina. The second is from Western Road to Warrior Square and thence to Bottle Alley and the Pier.

7.d Bottle Alley

Objective

• Address under-use and unsafe image, and enhance its value.

Bottle Alley is the walkway that runs at beach level under the promenade from the Pier to Warrior Square Gardens. In view of the deteriorating condition of the structure and its current underuse, it is recognised that a new role needs to be defined for Bottle Alley that provides environmental improvement, supports the commercial sustainability of the structure, and contributes to the wider regeneration of and linkage between the White Rock area and central St Leonards.

A feasibility study was undertaken in 2012, which considered an integrated package of improvements for the road-level promenade and for Bottle Alley itself, including:

- Creating new parking spaces on the south side of the A259;
- Promenade-level kiosk outlets to animate this long stretch of promenade;
- Improve accessibility from promenade level down to Bottle Alley;
- Beach huts and commercial studio/kiosk space;
- Overnight accommodation pods (to be managed as part of the local hotel offer);
- Boardwalk/boardway at the back of the beach, with foot access by steps over the low sea wall separating Bottle Alley from the beach.

These options and others will continue to be assessed by the Council, especially in the light of the impact of the Pier reopening. New kiosks will be installed on the upper promenade, with the possibility also of re-opening the kiosk in Bottle Alley itself (close to the weather station).

7.e White Rock area

Objective

• Use the 2015 Pier reopening as a catalyst for further renewal in the White Rock area.

The projected opening of the Pier in 2015 creates a catalyst for further regeneration in the White Rock area, attracting more people, and generating further business and employment opportunities. An options and feasibility study will look at a vision, opportunities and priorities, and a framework for achieving them.

The study can take place at two scales: there is a specific focus on the potential of the White Rock area itself, including the Pier, White Rock Baths, White Rock Hotel, and the theatre. At a wider scale, there are relationships between the seafront and the area bounded by Bohemia Road, Magdalen Road and White Rock Road; and the potential of White Rock Gardens and convent site bears exploration. The potential of this area will be reviewed alongside the development of a Town Centre Area Action Plan that will address the retail and cultural needs of this part of the town.

This is perhaps the most exciting area of the seafront for improvement, with a potential to create a balanced package to provide and fund a range of high-quality commercial and leisure facilities, along with enhanced open spaces. The council will work closely with local groups (such as the White Rock Trust and Castle Ward Forum) to develop proposals.

7.f Harold Place

Objective

• Improve the urban realm and linkages between Hastings Town Centre and the beach and promenade to maximise their mutual benefit.

Hastings Town Centre has the highest footfall of any locality in the borough, yet Harold Place is arguably the worst and least welcoming point of access to the beach and promenade along the whole seafront. The direct route entails passing the public conveniences, along a footpath that is ill-defined on one side of the road and lifeless on the other, through a particularly uninviting subway, and emerging up a bleak ramp behind the seawall. There is no pedestrian road crossing at surface level.

Instead, pedestrians heading for the beach are guided primarily along Wellington Street to the roundabout at Breeds Place, and then have to negotiate Pelham car park to get to the beach. The secondary route is westwards along Robertson Street. While these routes must be maintained, the existing crossings limit accessibility across the A259, and the seafront on both sides of the road is almost lifeless between Pelham and White Rock, so does little to draw people from the Old Town end. Neither the Town Centre nor the seafront achieves their potential here.

The issue could be addressed by reconfiguring the pedestrian routes and public realm at Harold Place, with options to create a linear piazza and pocket park linking Havelock Road to Carlisle Parade, improving the public realm at the Harold Place/Carlisle parade junction, relocating the public toilets, landscaping and animation on the beach itself, and "shared space" or other pedestrian-friendly measures. There are opportunities to increase commercial values in this area, generate more economic activity, and create new jobs.

An urban design brief to address this will be developed, but short-term improvements could also be considered, for example by improving the pedestrian underpass with artwork and improved lighting.

8. Reinforce and create seafront Zones of Character

Objective

- Guide the design and installation of seafront features, creating a sense of different seafront neighbourhoods within an integrated overall identity;
- Generate variety and interest along the whole of seafront, encouraging movement along its whole length;
- Provide a framework to support public and private investment.

A large part of the appeal of the seafront is the changes of character at different stretches along its length. At one end is a concentrated mix of the traditional and the modern, of culture and amusement. At the other is the openness and more natural feel of the beach at Glyne Gap. In between are the subtle changes of identity around White Rock, St Leonards, and Marina.

These changes in character can be enhanced by recognising four different "zones of character". Design approaches will be developed that pick up on local features and styles (eg Victorian, modern, |Art Deco, natural), generating an identifiable style and/or colour theme for each zone. At the same time, common elements such as waymarkers and the 'Sticks of Rock' lighting, will be preserved to maintain an overall identity.

The local theme will guide new interventions in an area, to create a sense of seafront neighbourhoods. Improvements to (for example) seating, lighting, signs and planting, will then follow these principles. High quality must be maintained, accepting that it is better to have a smaller number of excellent features, than a larger amount of mediocrity.

It is vital that the zones are seamlessly interlinked with each other, with attention paid to signage and progression, drawing people along the seafront.

The proposed zones of character are:

- a. Old Town: Rock-a-Nore to Breeds Place
- b. Central: Breeds Place roundabout to Warrior Square
- c. St Leonards: Warrior Square to West Marina
- d. Bulverhythe: Combe Haven outfall to Glyne Gap

There is no intention to create a prescriptive design code, and these zones are not formally a part of the Local Plan. Nevertheless it is hoped that private investors will see the benefit to all of following the principles once established.

8.a Hastings Old Town Seafront: Rock-a-Nore to Breeds Place

This zone is Hastings' visitor hotspot, having the main tourist attractors including the museums on Rock-a-Nore, the Jerwood Gallery and Stade open space, amusement arcades, funfair, and adventure golf.



The Old Town with its independent shops, cafes, bars and restaurants is a draw in itself, and there are essential links to Hastings Country Park, West Hill and the Castle. The two car parks with a combined capacity of 700 spaces, are the largest parking areas on the whole seafront, and help make this the borough's best-used stretch of beach.

Rock-a-Nore is famous for its maritime heritage, attracting thousands of visitors in its' own right each year. Its beach launched fishing fleet is Europe's largest and the flow between a working fishing beach, maritime activities, Net Huts, Museums and fish shops works well.

While it is economically healthy, the Old Town seafront does suffer from several weaknesses. It is highly seasonal, full to capacity in summer, but under-used in winter. There are areas of poor design, such as around the boating lake, and there are several barriers blocking access to the beach. Some of these issues are being addressed by the operators of the attractions.

The diversity of the area is part of its charm. Although there are no plans for major new interventions, the new lighting scheme and fountain for Breeds Place roundabout has recently been installed, and several further improvements are proposed, subject to public funds and/or private investment:

Urban realm

- improve signage, including directions to attractions westwards along the seafront, and to the Country Park, Old Town, and the Castle; waymarking a 'fish trail';
- improvements around the boating lake and better, more legible routes onto the beach;
- sustainable planting / trees between Breeds Place and George Street;
- complete improvements to Pelham Arcade.

Transport and parking

• Review management and layout of Rock-a-Nore car park; provide capacity information.

Events

• Continue to use the Stade Open Space for community and cultural events and festivals, and to support community-led events and festivals.

Business and attractions

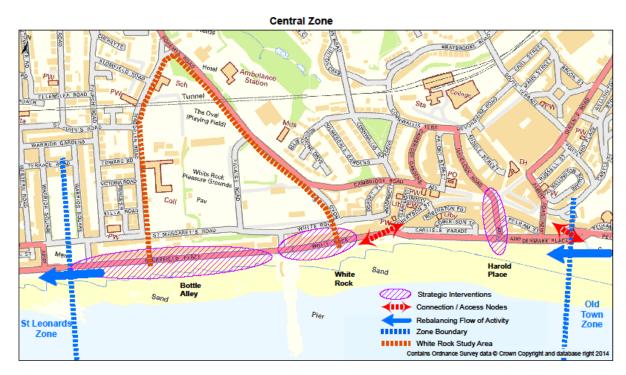
- Maintain the FLAG and other projects to support the fishing industry;
- Explore ways to support new businesses;
- Continue partnerships and cooperation with the Jerwood Gallery, St Mary in the Castle and other venues, and promote Hastings as a cultural destination.

Buildings and Structures

• Create an attractive kiosk replacing the lifeguard's hut, combining this function with a bike hire facility and retail (subject to review of the conditions in the Hastings Act governing commercial activity on Foreshore Trust land).

8.b White Rock Zone – Breeds Place roundabout to Warrior Square

This zone centres on the Pier. The Pier's reopening in 2015 will be a defining moment for Hastings and St Leonards, and will enable the zone to flourish in its own right and as the link between Hastings and St Leonards.



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The area is characterised by Art Deco structures and Sidney Little's pioneering engineering and designs. It includes the spaces under the road and promenade for car parking and White Rock Baths, Bottle Alley, and dense residential accommodation in seafront flats. There is a range of businesses, including hotels, the theatre, and numerous shops and bars, but while this zone contains notable destinations, it does not have the sense of place enjoyed by Hastings Old Town or Central St Leonards.

It is in some ways a transition zone, and as such it is the lynchpin for the seafront. If it works well, people will be drawn westwards to the White Rock area, the pier, and onward into St Leonards, so benefitting the whole seafront. Therefore it is the focus for four of the six strategic interventions proposed in this strategy discussed in detail above.

Other initiatives proposed are:

Urban realm

- Signage to provide information and directions, and draw people along the seafront and into the town centres;
- Improvements around the entrance to the pier, to improve the quality of the space, and to create a sense of place between White Rock Baths and Bottle Alley.

Transport and Parking

- New parking spaces at Eversfield Place (south side);
- Consider actions to improve conditions for pedestrians crossing A259.

Events

- Event to mark Pier opening;
- Continue Hastings Week procession and Bonfire, and other events to animate this section of the Seafront.

Business and Attractions

- Establish major regional BMX / skateboarding arena at White Rock Baths;
- Support Hastings Pier in promoting a range of activities;
- Support business investment in retail, leisure, hospitality etc on north side of A259, and new retail kiosks on the promenade on Eversfield Place (linked to Bottle Alley renewal).

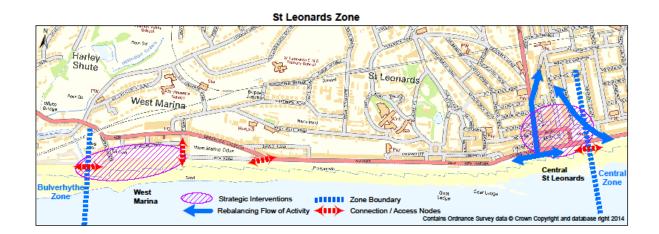
8.c St Leonards zone: Warrior Square to West Marina

This zone is continuing its revival, along with Central St Leonards. Recent additions of new food outlets and outdoor seating, a new children's play area and the introduction of an adult exercise park are all injecting a new lease of life onto the promenade, while the varied retail and food shops on the north side of the road are increasingly healthy, and are a part of the St Leonards evening economy. The Azur and the Royal Victoria Hotel form strong landmarks, and are the location for business events, and the Royal Victoria Hotel marks the presence of the Burtons' St Leonards conservation area north from the seafront. Warrior Square Gardens and Grosvenor Gardens provide popular attractive green spaces, and locations for events including the St Leonards Festival and Hastings Half-Marathon. The zone also includes beach huts and chalets at the Marina, West Marina and Solarium, all in high demand.

The area is well served by the 97-space Marina car park and a significant amount of onstreet parking on both sides of the A259. The zone also has the distinction of being served by two mainline rail stations, West St Leonards and St Leonards Warrior Square.

The zone also includes the mixed use development site at West Marina (discussed in Section 7).

This area is subject to significant seasonal variations in the level of activity. It benefits from the wide two-tier promenade but is also the most exposed to the elements, particularly in the off-season. The combination of the Azur, the Royal Victoria Hotel, and retail and food businesses in Marine Court do not create sufficient critical mass to reduce the area's dependence on summer trade (this is a problem across the seafront, but is more keenly felt here). The low density of attractions and commercial premises west of the Marina car park, and the empty West Marina sites gives this end of the seafront something of a "poor relation" feel. The A259 also widens significantly within this zone and has limited crossing points, further restricting interaction between the north and south sides of the road. The redevelopment of West Marina is therefore the key to continuing regeneration of this stretch of seafront.



Transport and Parking

- Capacity information for car parks;
- Review crossing point types and placement across A259.

Public Realm

- · Identify sites for temporary arts installations;
- Add signage to show routes from stations to seafront.

Buildings and Structures

 Identify sites for seafront concessions including food and drink along the length of the promenade in keeping with the local area;

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• Provide a mix of tenure for beach huts and chalets;

• Development site at West Marina provides opportunity for commercial/leisure and residential units.

Reduced carbon and eco-footprint

- Further promote the Hastings-Bexhill cycle route as an alternative to road travel;
- Identify sustainable options for regeneration activity (eg mile markers made from reclaimed groyne wood).

Leisure and health/sporting

- Add to existing play equipment to improve the play offer;
- Encourage additional event based use of the West seafront for sports and leisure activities;
- Develop Warrior Square as an events space;
- Support sea angling and water-based activities;
- Potential for an additional Designated Bathing Water site at West Marina.

Cultural and Community

- Continue to support the St Leonards Town Team to deliver projects to support retail and commercial growth;
- Protect and enhance the potential of Burtons St Leonards as a heritage area and cultural/visitor attraction
- Encourage and enable other cultural and community activity on key seafront sites including Land at West Marina.

8.d Bulverhythe zone: Combe Haven outfall to Glyne Gap

From West Marina onwards, the A259 continues onwards slightly inland, away from the promenade as the road and the seafront become separated by the east-west railway line between Warrior Square and Bexhill. The walking and cycling route links through to Cooden Beach West of Bexhill.



The area is served by West St Leonards Station, on the Charing Cross line. The railway makes sea defences a high priority here, but there are still places in this zone where the sea has damaged the cycleway.

This zone contains the only areas of industrial use along the seafront, including rail servicing and engineering sheds, with road access from the A259. These and the railway itself mean the only access to the beach between West Marina and Glyne Gap is the Bridge Way footbridge, which brings people close to the historical site of the wreck of the Amsterdam, a shipwreck site which can be visited on foot at very low tides.

There is foot and bicycle access to the beach under the railway at Glyne Gap, where a single café is the only refreshment outlet along this one-mile stretch.

Public Realm

- Planting and public art to enhance the cycleway route;
- Review signage and access routes from the A259;
- Add signage at Glyne Gap, Bridge Way footbridge and West Marina, with information and QR codes to enhance the experience for pleasure walkers and cyclists, including the Amsterdam wreck site.

Sea defences

• Further measures to protect the cycleway.

Reduced carbon and eco-footprint

• Encourage the use of walking and cycle routes to reduce traffic along the A259 and reduce emissions.

Events and Activities

• Continue to encourage and support events such as Hastings-Bexhill cycle competitions.

9. Resources and funding / finance

Objective:

• Explore all opportunities for private investment and external funding.

Hastings has high aspirations for its seafront, and ambitious aims and objectives. Building and maintaining a high-quality seafront is undoubtedly costly, and Hastings Council appears likely to suffer from continued cuts to mainstream funding in the short term, with little prospect of additional public funding in the near future.

The Council will however preserve as much as possible of its capital and revenue budgets for improvements and maintenance along the seafront, together with key staff to manage this. Resources can be supplement by invest-to-save where borrowing can bring benefits as well as generating an income to repay loans.

The Foreshore Trust generates income primarily from its car parks and rents on its land and property. It makes its spending decisions independently from the Council, but there is great scope for joining up where there is a common interest.

East Sussex County Council is responsible for the highway, on-street parking, and some adjacent areas, and may contribute to improvements, as has been the case in the past.

Continuous and sustainable improvement cannot be achieved without private investment in houses, shops, hotels and restaurants. This will occur in a healthy marketplace and in the context of a good physical and social environment, where investors can be optimistic about making a commercial return. While there are several pioneer businesses, the bulk of such finance will follow rather than precede publicly-funded improvements.

Public-Private Partnerships, based on the concept of 'private funding, public delivery', have further potential to finance seafront regeneration. This can occur when a private business has a commercial interest in the success of a public venture, commonly linked to a major development opportunity such as at West Marina.

There may be opportunities to use planning agreements where developers pay for public realm improvements (especially for larger developments such as West Marina), or where the Council or Foreshore Trust can attach obligations to leases in their role as landlords.

The Seafront has benefited in recent years from public funding from the government, and Heritage Lottery Fund, which has gone into such projects as the Stade and net huts, St Mary in the Castle, the pier, façade refurbishments, pavement widening, and Marina Pavilion (Azur).

The Council will continue to bid into competitive funding programmes promoted by the government (for example, the Coastal Communities fund), seek funding from the Local Enterprise Partnership, and will also target EU funding, especially Interreg programmes, placing a high priority on identifying partners to take forward cross-border initiatives, and leading such funding bids where appropriate.

Funds have been raised by the Council, Sea Space and other partners often in conjunction with private and community groups. These successes provide a sound basis for further external funding as opportunities emerge, with the key strategic interventions at White Rock, Bottle Alley and West Marina being the priorities. The Council will also explore smaller funding pots and work with partners and stakeholders to support individual interventions such as signage and public art, as well as creative and community events.

10. Policy and economic context

Hastings' seafront operates within a multi-faceted policy and strategic context ranging from tourism to environmental policy and from economic deprivation to transport. It traverses a number of different wards with a multitude of public, private and third sector stakeholders.

10.a Hastings Borough Council Corporate Priorities

The Council's six corporate priorities have relevance to aspects of the seafront:

- Economic and physical regeneration;
- Cultural regeneration;
- Intervention where it's needed;
- Decent homes;
- An attractive borough;
- A greener borough.

Notably, the Economic and Physical Regeneration priority is to secure high quality new developments while preserving the best of our heritage, promoting infrastructure improvements, economic growth and employment, particularly in tourism. Cultural regeneration priorities include extending, broadening and promoting the borough's cultural programme and activities to establish Hastings as a nationally and internationally recognised centre for arts and culture. Interventionist actions aim to keep the town safe and attractive, using direct actions to tackle enviro-crime, poor housing, evesore properties, derelict land, and unauthorised developments. Achieving the decent homes priority will involve facilitating the supply of secure, affordable and well-designed homes through strategic planning policies, planning conditions, regulation of the private rented sector, and work with social housing providers. To achieve an attractive borough the Council aims to create visually interesting, well-maintained, uncluttered, clean and functional urban public spaces, especially along the seafront and in our town centres, integrated with high quality protected green spaces accessible to all. The Council will also promote practices that minimise our carbon footprint, protect and enhance biodiversity, and limit damaging consequences of human intervention on the natural environment.

10.b Hastings Local Plan and other strategies

The Hastings Local Plan is the statutory development plan for the town, and provides the strategic framework for land use and development in Hastings and St Leonards to 2028.

The adopted Planning Strategy includes a planning policy for the seafront, with the overall aim of building on the existing tourism economy and continuing to enhance the seafront and public realm. It encourages regeneration of key landmark sites including leisure and residential development at West Marina, White Rock Baths and the pier, and seeks to encourage new visitor accommodation and tourist attractions to provide

permanent jobs. The Plan also provides the policy context for Cultural Quarters that run mostly along the seafront areas, and sets out the Council's intention to promote and encourage cultural uses in these locations.

The draft Development Management Plan (DMP) sets out priorities and proposals for 13 Focus Areas, six of which are coastal. These are reflected in the "Zones of Character" section of this Seafront Strategy. The DMP is currently the subject of an independent examination in public and is expected to be ready for adoption within the next twelve months.

Many other strategies covering open spaces, leisure, environment, housing, and cultural regeneration, have relevance to the seafront.

Furthermore, the Hastings Act relating to the Foreshore Trust land has major implications regarding commercial opportunities and investment in Trust-owned car parking, buildings, and open space.

10.c Regional, national and international context

The Hastings and Rother Task Force has adopted a Six-Point Plan for regeneration in both districts. This covers Urban Renaissance; Connectivity (road, rail, bus, and broadband); Skills; Enterprise growth; Culture-led regeneration; and Image. This wider geography has relevance for the seafront given Hastings' position as the centre of 1066 Country.

East Sussex County Council's Economic Development Strategy includes a priority to "build the visitor profile, its identity, and enhance the quality of offer to become a key destination for visitors". Its vision of a county "widely recognised for its strong tourism, leisure and cultural offer, clear sense of identity, and high value visitor spend both within and out of season". It recognises the need to ensure that public transport responds to tourism needs, as well as encouraging walking and cycling.

The South East Local Economic Partnership's (SELEP) is increasingly relevant to the future development of the seafront, through the Strategic Economic Plan and funding priorities therein. Implementation will be through Team East Sussex under the 2014 federated structure. SELEP's coastal thematic group provides a framework for working alongside other resorts in the region.

The Hastings Fisheries Local Actions Group (FLAG) has benefited from EU funding support, and there is potential for other support under future Interreg and cultural programmes. We will aim to sustain the FLAG as a vehicle to bid into other funding sources, if no further funding is available for projects under the European Maritime and Fisheries Fund.

The whole of the seafront is included among the wards designated by the European Commission as Assisted Areas for 2014-2020, raising its priority for regional aid.

Government policies and spending plans are overarching. Hastings seafront has benefited as part of the wider regeneration support and investment in 2000-2010, and stands to benefit further from planned road and rail improvements, and from specific

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funding streams including European funding and the government's Local Growth Fund. However the job of regeneration is not yet done, and the case for continued support for deprived seaside towns will continue to be pressed.

10.d Tourism and cultural context

Tourism is a key driver of economic growth and jobs in Hastings, with the local visitor economy worth £245m a year and supporting approximately 5,200 jobs (14% of the workforce) directly and indirectly. It supports an estimated 400 enterprises in the hospitality and leisure sectors, and visitors are also a key element for the continued health of the town's retail sector.

The numbers and spend of staying visitors have risen in recent years. To attract ever more high-spending visitors, and the hotels for them to stay in, it is vital to raise the quality of the local offer, continuing the transformation begun with the opening of the Jerwood Gallery, and hopefully to be continued with the reopened Pier and White Rock Baths.

Maximising the value of the seafront as a physical asset and amenity, and as a location for events, activities, venues, shops and businesses, is a key part of this effort. By attracting visitors and residents alike, the seafront has the potential to stimulate sustainable development and improvement. Public funding cannot achieve this alone, but must be used strategically to encourage continuing private investment in a growing cultural and tourism economy.

The council's 2016 festival to celebrate the 950th anniversary of the Battle of Hastings will also be used to bring new major cultural activities to the seafront, and promote future enhanced cultural events and programmes in the future. The lack of suitable performance venues will also be considered further, with a study of current venues and their shortcomings, and consideration of how new venues could be provided and funded, and where.

11. Indicators of Success

1. Visitor numbers

It is important to maintain and increase the numbers of visitors, as this sustains a wide range of economic activities and adds to the liveliness of the town, even if the spend per head of some visitors is relatively low.

2. Visitor spend

The greater value comes from higher-spending visitors over the whole year, and Hastings Cultural Regeneration Strategy aims to encourage this, with more cultural visitors, more overnight stays, and more foreign visitors.

3. Audience and participant numbers at seafront events throughout the year

Participation figures will help to identify whether events designed to encourage greater numbers of visitors to the seafront area have been successful.

4. Number of empty units in seafront Zones of Character

A low number of empty commercial units indicates that the seafront zones of character have vibrant, self-sustaining economies. A well-managed rolling programme of "pop up" shops in vacant commercial premises would contribute towards this indicator.

5. Delivery of sites set out in the Hastings Local Plan Development Management Plan

The delivery of the seafront sites identified in the Development Management Plan demonstrates that the area has become desirable to developers.

Agenda Item 6



Agenda Item No: 6

Report to: Cabinet

Date of Meeting: 5 January 2015

Report Title: Bottle Alley Petition

Report By:Virginia GilbertHead of Amenities, Resorts and Leisure

Purpose of Report

To respond to a petition requesting the restoration of Bottle Alley

Recommendation(s)

- 1. That Cabinet acknowledge the petitioners' concerns about the condition of Bottle Alley
- 2. That Cabinet support the inclusion in the draft budget of a proposed £160,000 capital allocation in 2015-16 for a new lighting scheme and surface concrete repairs
- 3. That the full cost of a Bottle Alley restoration scheme be considered following the 2015 intensive survey and investigations into external funding possibilities.

Reasons for Recommendations

The petitioners' request for a full restoration of Bottle Alley is not affordable at this time, primarily due to the cost of extensive waterproofing and resurfacing. Renewed efforts to identify external funding will be required. However, a capital scheme is proposed for 2015-16 that will enhance the appearance and lighting of Bottle Alley whilst funding is pursued for its longer term restoration.









Introduction

- 1. A petition has been received with 769 signatures. The petition states:
- 2. We the Undersigned are asking Hastings Borough Council to undertake the full restoration of Bottle Alley in order to return it to its original appearance. This will require the removal of all blown concrete and the treatment or replacement of any rusty reinforcement steel followed by replacement rendering to match existing. All other cracks or damage to the concrete to be repaired and made good. We also require the original shutters to be replaced, the bottle wall to be repaired where necessary and cleaned in order to restore the original appearance. All lighting to be repaired where necessary and left in full working order.

Background

- 3. Bottle Alley is an integral part of the two-tier promenade between Hastings and St Leonards. It was built between 1925 1939 by the Hastings Corporation, under the guidance of Sidney Little, Borough Engineer. It was designed to provide public access at two levels, and was formally opened in 1934.
- 4. The structural condition of Bottle Alley was considered to be poor in 1999 when it was surveyed and subsequent updates in 2005 and 2011 have confirmed that it is deteriorating at expected rates. The lower tier is currently underused as a subway and suffers from poor lighting even in the summer. During winter months it is deserted and can have an intimidating atmosphere.
- 5. The structure is tested annually for unsafe concrete, which is then removed. In 2011, an extensive survey provided costs to maintain and repair the structure to extend its life for 5, 30 or 75 years with costs estimated at £40,000, £1.6million and £6million, respectively. The short term repairs were carried out whilst longer term options were subject to further investigation.
- 6. A feasibility study was undertaken in 2012, which considered an integrated package of improvements for the road-level promenade and for Bottle Alley itself, including:

Creating new parking spaces on the south side of the A259; Promenade-level kiosk outlets to animate this long stretch of promenade; Improve accessibility from promenade level down to Bottle Alley; Beach huts and commercial studio/kiosk space; Overnight accommodation pods (to be managed as part of the local hotel offer); Boardwalk/boardway at the back of the beach, with foot access by steps over the low sea wall separating Bottle Alley from the beach.

7. These options were subject to a public consultation with mixed results. Whilst the Bottle Alley proposal offered a modest opportunity for income, it was not sufficiently high to recoup the expenditure in a reasonable time and was unpopular with some because of the loss of a walking route through the structure.









Proposal

- 8. In 2015, there will be an intensive survey of the concrete promenade, including Bottle Alley. This will provide a refreshed estimate of costs for a full refurbishment as well as other maintenance options. The survey will provide the basis for investigations into possible funding options that may become available.
- 9. The proposed capital programme for 2015-2016 includes an allocation of £160,000 for Bottle Alley. This is intended for the complete rewiring of the structure and introduction of new lighting fixtures with LED lights. It also includes cosmetic repairs to replace missing concrete throughout the structure. Whilst the full restoration, which would include extensive resurfacing and waterproofing of the structure, is not affordable for HBC acting on its own, this project will make a significant difference to the appearance of Bottle Alley. We are aiming to create a more welcoming environment for walkers and possibly limited trading opportunities, subject to planning consent.
- 10. 2015 will also see the reopening of the Pier as well as the White Rock Baths' transformation into an indoor BMX facility. These new facilities will increase the year-round popularity of the area and add to the case for external investment in Bottle Alley restoration.

Wards Affected

Central St. Leonards

Area(s) Affected

Central Hastings, East Hastings, North St. Leonards, South St. Leonards

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness Crime and Fear of Crime (Section 17)	No Yes
Risk Management	No
Environmental Issues	No
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No
Local People's Views	Yes

Background Information







Officer to Contact

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Agenda Item 7



Agenda Item No: 7

Report to: Cabinet

Date of Meeting: 5 January 2015

Report Title: Council Tax Base 2015-16

Report By:Peter GraceHead of Finance

Purpose of Report

To agree the calculation of the Tax Base for the purpose of setting the Council Tax for 2015-16

Recommendation(s)

1. Cabinet agree that the Council Tax Base for the year 2015-16 shall be 24,281.

Reasons for Recommendations

Setting the Council Tax Base is the first step in determining the Council Tax for 2015-16. The Tax Base has to be determined by 31 January of each year.







Introduction

- 1. The Council is required to inform East Sussex County Council, the East Sussex Fire Authority and the Police and Crime Commissioner by 31 January 2015 of its Tax Base for the purpose of setting the Council Tax.
- 2. This report sets out the calculation of the Tax Base for tax setting purposes and Cabinet is requested to agree the calculation.

Calculation of the Tax Base

3. The Tax Base is calculated by applying the formula:-

ΑxΒ

where

A is the total of the relevant amounts for each of the valuation bands for the year, and

B is the authority's estimate of its collection rate for the year.

- 4. Appendix A sets out the calculation required to determine the total of the relevant amounts, i.e. A above.
- 5. The collection rate, i.e. B above, for Council Tax for 2014-15 was set at 96.5% thereby allowing 3.5% for non-collection. This collection rate is being achieved and will be saved for 2015-16. Should the collection rate ultimately prove to be better than the estimate, any surpluses will effectively be used to support the cost of providing services in future years and thus help to minimise the call on the Council taxpayer. Conversely, any deficit could add to Council Tax bills in future years.
- 6. The Tax Base for 2015-16 would therefore be:-

25,161.3 x 96.5% = 24,281

For every £1 of Council Tax at Band D level, therefore, it is anticipated that £24,281 will be collected. The equivalent figure for 2014/15 is £23,733

Policy implications

 Setting the Tax Base is the first formal stage of the Council Tax setting process for 2015-16. The actual Council Tax charge will be determined by Council on the 25 February 2015.







Wards Affected

Ashdown, Baird, Braybrooke, Castle, Central St. Leonards, Conquest, Gensing, Hollington, Maze Hill, Old Hastings, Ore, Silverhill, St. Helens, Tressell, West St. Leonards, Wishing Tree

Area(s) Affected

Central Hastings, East Hastings, North St. Leonards, South St. Leonards

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	No
Crime and Fear of Crime (Section 17)	No
Risk Management	No
Environmental Issues	No
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No
Local People's Views	No

Background Information

Appendix A - Calculation of relevant amounts to determine Tax Base

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Hastings Borough Council Council Tax Base Calculation The Local Authorities (Calculation of Council Tax Base) (England) Regulations 2012

2015/16

Chargeable Dwellings	DISA	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total
/aluation List Totals	0	14,492	12,004	7,444	5,568	2,198	789	184	45	42,72
Less: Exempt Dwellings Class A - W	0	206	100	70	54	12	6	3	1	45
Less: Demolished Properties/Banding reductions	0	0	0	0	300	(300)	0	0	0	
Disabled Banding Reductions -	0	(8)	(21)	(29)	(24)	(8)	(6)	(3)	(19)	(11)
Disabled Banding Reductions +	8		29	24	8	6	3	19		
ITEM H Chargeable Dwellings	8	14,299	11,912	7,369	5,798	1,884	780	197	25	42,27
Discounts										
Dwellings entitled to Single Person Discount	1	8,066	4,447	2,059	1,277	355	93	18	0	16,316.0
Discount Percentage	25%	25%	25%	25%	25%	25%	25%	25%	25%	
D1 Adjustment for Single Person Discount	0.25	2,016.50	1,111.75	514.75	319.25	88.75	23.25	4.50	0.00	4,079.0
Dwellings entitled to a2 x 25% Discount	0	2	2	6	14	9	11	33	11	88.0
Discount Percentage	50%	50%	50%	50%	50%	50%	50%	50%		
D2 Adj for Dwellings entitled to a2 x 25% Discount	0.00	! !	1.00	3.00	7.00	4.50	5.50	16.50		44.0
Dwellings entitled to a x 25% Discount	0	51	119	46	58	16	6	1	0	297.0
Discount Percentage	25%		25%	25%	25%	25%	25%	25%		237.0
-	0.00	12.75	29.75		14.50	4.00	1.50	0.25		74.2
Adj for Dwellings entitled to a 25% Discount	0.00	12.75	29.75	11.50	14.50	4.00	1.50	0.25	0.00	74.2
Second Homes	0	305	145	92	66	19	9	1	0	637.0
Discount Percentage	0%	0%	0%	0%	0%	0%	0%	0%	0%	
D3 Adj for Second Homes	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00		0.0
	0	20	20	0	4	1	1	0	0	72.0
Class A Exempt Dwellings Discount Percentage	0		20	8				i		73.0
0	50%	50%	50%	50%	50%	50%	50%	50%		20.5
D4 Adj for Class A Exempt Dwellings Uninhabitable 50% 12 months	0.00	19.50	10.00	4.00	2.00	0.50	0.50	0.00	0.00	36.5
Class C Exempt Dwellings	0	97	43	19	8	3	1	0	0	171.0
Discount Percentage 100% for 1 month	8%	8%	8%	8%	8%	8%	8%	8%	8%	
D5 Adj for Class C Exempt Dwellings	0.00	8.08	3.58	1.58	0.67	0.25	0.08	0.00	0.00	14.2
		450		10						040.0
Dwellings (Long Term Empty)	0	152	36	13	9	0	0	0	2	212.0
Premium Percentage (50% = 150% charge)	50%		50%	50%	50%	50%	50%	50%		100.0
D6 Adj for Dwellings (Long Term Empty)	0.00	76.00	18.00	6.50	4.50	0.00	0.00	0.00	1.00	106.0
ITEM Q Discounts (D1+D2+D3+D4+D5-D6+D7)			1,138.08	528.33	338.92	98.00	30.83	21.25		4,141.9
	0.25	1.981.83							4.50	-,
	0.25	1,981.83	.,						4.50	
Dwellings - Estimated changes in year	0.25	1,981.83	,							
Dwellings - Estimated changes in year Estimate of new dwellings	0	35	13	10	1	1	0		0	60.0
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total	0.00	35 8.75	13 3.25	2.50	0.25	0.25	0.00	0.00	0 0.00	
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total	0	35 8.75	13	-					0 0.00	
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings	0.00	35 8.75	13 3.25	2.50	0.25	0.25	0.00	0.00	0 0.00	
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year	0.00	35 8.75 26.25	13 3.25	2.50	0.25	0.25	0.00	0.00	0 0.00 0.00	45.0
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts Discount Percentage	0 0.00 0.00	35 8.75 26.25 100	13 3.25 9.75	2.50 7.50	0.25 0.75	0.25 0.75	0.00 0.00	0.00 0.00 0	0 0.00 0.00	60.0 45.0 240.0
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts Discount Percentage	0.00	35 8.75 26.25 100 25%	13 3.25 9.75 60	2.50 7.50 50	0.25 0.75 20	0.25 0.75 10 25%	0.00 0.00 0	0.00 0.00 0 25%	0 0.00 0.00 0 25%	45.0 240.0
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts Discount Percentage Estimated value of discount changes	0 0.00 0.00 0.00 0 25%	35 8.75 26.25 100 25% 25.00	13 3.25 9.75 60 25%	2.50 7.50 50 25%	0.25 0.75 20 25%	0.25 0.75 10 25%	0.00 0.00 0 25%	0.00 0.00 0 25% 0.00	0 0.00 0.00 0 25% 0.00	45.0
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts Discount Percentage Estimated value of discount changes	0 0.00 0.00 0.00 0 25% 0.00	35 8.75 26.25 100 25% 25.00	13 3.25 9.75 60 25% 15.00 (5)	2.50 7.50 50 25% 12.50 (5)	0.25 0.75 20 25% 5.00 (4)	0.25 0.75 10 25% 2.50 (2)	0.00 0.00 25% 0.00 0	0.00 0.00 0 25% 0.00 0	0 0.00 0.00 25% 0.00 0	45.0 240.0 60.0 (15
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts Discount Percentage Estimated value of discount changes	0 0.00 0.00 0.00 0 25% 0.00	35 8.75 26.25 100 25% 25.00	13 3.25 9.75 60 25% 15.00	2.50 7.50 50 25% 12.50	0.25 0.75 20 25% 5.00	0.25 0.75 10 25% 2.50	0.00 0.00 0 25% 0.00	0.00 0.00 0 25% 0.00 0	0 0.00 0.00 25% 0.00 0	45.0 240.0 60.0 (15
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts	0 0.00 0.00 0.00 0 25% 0.00	35 8.75 26.25 100 25% 25.00 1 4,544.25	13 3.25 9.75 60 25% 15.00 (5) 2,710.59	2.50 7.50 50 25% 12.50 (5)	0.25 0.75 20 25% 5.00 (4)	0.25 0.75 10 25% 2.50 (2)	0.00 0.00 25% 0.00 0	0.00 0.00 0 25% 0.00 0	0 0.00 0.00 25% 0.00 0 0.00	45.0 240.0 60.0 (15 8,627.9
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Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts Discount Percentage Estimated value of discount changes ITEM J Adjustment for dwelling and discount changes ITEM Z Local Council Tax Reduction Scheme ITEM H - ITEM Q + ITEM J - ITEM Z	0 0.00 0.00 25% 0.00 0 0 0 0.00 7.75	35 8.75 26.25 100 25% 25.00 1 4,544.25 4,630.59 7,687.83	13 3.25 9.75 60 25% 15.00 (5) 2,710.59 2,762.09 8,006.58	2.50 7.50 25% 12.50 (5) 895.70 912.72 5,922.95	0.25 0.75 20 25% 5.00 (4) 381.38 388.63 5,066.20	0.25 0.75 10 25% 2.50 (2) 79.70 81.21 1,703.04	0.00 0.00 25% 0.00 0 16.35 16.66 732.51	0.00 0.00 25% 0.00 0 0.00 175.75	0 0.00 0.00 25% 0.00 0 0.00 0.00 20.50	45.0 240.0 60.0 (15 8,627.9 8,791.9
Dwellings - Estimated changes in year Estimate of new dwellings Less: Exempt dwellings at 25% of total Estimate of net new dwellings Discounts - Estimated changes in year Estimate of new discounts Discount Percentage Estimated value of discount changes ITEM J Adjustment for dwelling and discount changes ITEM Z Local Council Tax Reduction Scheme	0 0.00 0.00 25% 0.00 0 0 0 0 0.00	35 8.75 26.25 100 25% 25.00 1 4,544.25 4,630.59	13 3.25 9.75 60 25% 15.00 (5) 2,710.59 2,762.09	2.50 7.50 25% 12.50 (5) 895.70 912.72	0.25 0.75 20 25% 5.00 (4) 381.38 388.63	0.25 0.75 10 25% 2.50 (2) 79.70 81.21	0.00 0.00 25% 0.00 0 16.35 16.66	0.00 0.00 25% 0.00 0 0.00	0 0.00 0.00 25% 0.00 0 0.00 0.00 20.50 18	45.0 240.0 60.0

ITEM A Band D Equivalents

Calculation of the Tax Base

ITEM A Total Relevant Amounts (Band D)

ITEM B Collection Rate

COUNCIL TAX BASE (ITEM A x ITEM B) 24,281

25,161.3

96.50%

25,161.3

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Agenda Item 8



Agenda Item No: 8

Report to: Cabinet

Date of Meeting: 5 January 2015

Report Title: Cash Collection Contract

Report By:Peter GraceHead of Finance

Purpose of Report

To agree the procurement arrangements through the East Sussex Procurement Hub for the Cash Collection Contract.

Recommendation(s)

1. To agree that authority be given to the Director of Corporate Resources or his nominee in conjunction with the Leader of the Council, to award a contract to the supplier that offers the most economically advantageous terms.

Reasons for Recommendations

The current cash collection contract expires on 31 March 2015.







Introduction

- 1. Hastings Borough Council's current Cash Collection Contract expires on 31 March 2015. The East Sussex Procurement Hub is looking to go out to tender with 3 other local authorities with a view to seeking the most advantageous economic tender.
- 2. The contract duration will be 3 years with an option to extend for a further 2 (5 years in total).
- 3. The tender will be run as an open procedure in line with the EU procurement directive and public contract regulations (2006).
- 4. The procurement will result in the appointment of one supplier across all 4 councils (Hastings, Rother, Eastbourne and Wealden).
- 5. The successful supplier will be appointed prior to the 1st March 2015 for transfer (if necessary) to take place in time for the service to start on 1st April.
- 6. A separate report informing the Charity Committee went to their 8 December 2014 meeting.

Risk Management

- 7. The nature of cash collection has inherent potential physical security risks particularly for the contractor. Measures can be put in place to mitigate these by the implementation of appropriate communication systems, training and utilisation of CCTV that exists in the car parks. Internal measures can be taken to ensure robust monitoring of income together with appropriate insurance provision to mitigate against the risk of potential fraud.
- 8. The ability to promptly bank the cash collected in to Hastings Borough Council's bank account will form part of the evaluation process.

Environmental Issues

9. The main issue revolves around the use of contractor's vehicles to collect the monies. Regrettably, this cannot be avoided, however, contractors can reduce the impact of carbon dioxide emissions by using energy efficient fuel and modern vehicles and by the Council keeping collections to a minimum consistent with operational efficiency.

Economic/Financial Implications

- 10. The current cost of providing the cash collection service is in the region of £65,000 per year. However, it is important that the cash collection service provider will be able to promptly and reliably transfer the monies into the Council's bank account.
- 11. The East Sussex Procurement Hub has demonstrated that savings are possible where there has been collaboration with other local authorities.









12. There may develop a variation to the contract reducing its value if use of 'pay by phone' increases substantially when it is introduced.

Wards Affected

None

Area(s) Affected

None

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	No
Crime and Fear of Crime (Section 17)	No
Risk Management	Yes
Environmental Issues	Yes
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No
Local People's Views	No

Background Information

Officer to Contact

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Agenda Item 9



Agenda Item No: 9

Report to: Cabinet

Date of Meeting: 5 January 2015

Report Title: Scrutiny Review of Bathing Water Quality

Report By:Simon HubbardDirector of Regeneration

Purpose of Report

To provide an update on actions taken to address the quality of Hastings bathing water and meet the new European bathing water standard in 2016.

Recommendation(s)

1. That Cabinet acknowledge the work of all partners and the continued interest of the Scrutiny Review team.

2. That Cabinet support ongoing efforts for further improvements by 2015 and the realisation of a long term sustainable solution thereafter.

3. That a further report be brought to Cabinet at the end of the 2015 bathing season.

Reasons for Recommendations

The management response to the Scrutiny Review of Bathing Water Quality was presented to Cabinet at your 31st March 2014 meeting. The resolution arising from that report requested that further discussion take place at Cabinet at the end of the calendar year.

Progress has been made as a result of action by Southern Water, the Environment Agency and the Borough Council. However, the risk of failure at Hastings Pelham Beach remains and further actions are planned over the winter and spring.







Introduction

Background

- 1. A new European Bathing Water Directive will replace the current measures of bathing water quality in 2016. The new directive effectively doubles the current quality standard that bathing waters must reach. There are two designated bathing beaches in the Borough, Hastings Pelham and St. Leonards Warrior Square.
- 2. As reported to Cabinet before the 2014 summer season, St. Leonards beach is expected to be classified as 'good' under the new standard whilst Hastings beach is likely to be considered 'poor'. Poor beaches will be required to post signs warning bathers of possible health hazards.
- 3. The outfall of the Alexandra Park stream on Pelham Beach is the conduit for pollution. The source is diffuse, meaning that it is a combination of household and business misconnected sewer pipes, sewer overflows and surface water run-off in wet weather flowing into the stream and thus carried to the beach.
- 4. Over the past year, the Council has worked closely with the Environment Agency and Southern Water to address water quality problems in Hastings. An Executive Group, chaired by the Leader of the Council and attended by the MP's representative and all partners, meets regularly to review progress. The Scrutiny Review undertaken earlier this year has also been reconvened.

Current Assessment of Hastings Pelham Beach

- Following the 2014 bathing season, both Hastings and St. Leonards beaches continue to meet the current water standards, Hastings at the minimum level and St. Leonards at the higher level. However, the Environment Agency's reassessment of likely results under the 2016 standard concludes that St. Leonards will be classified as 'good' and Hastings remains 'poor'.
- 6. As the new standard is calculated on a 4 year rolling average, this assessment masks the fact that Hastings is improving year on year but is still hampered by the inclusion of very poor 2011 results. 2011 results were poor all along the South Coast for reasons that are not clear. This is the last year in which 2011 will be included in the calculation.
- 7. If 2015 results were consistent with 2014, for example, Hastings would meet the new standard. Whilst this is encouraging, it is clearly not reliable enough and work must continue to address pollution of the watercourse.

Actions Completed and Underway

8. Over the last 18 months, the Environment Agency and HBC have jointly funded a programme of investigations into misconnected households in areas where pollution has been identified. This work has now been picked up by Southern Water, whose teams are working through all of the Alexandra Park stream catchments, particularly those areas where recently adopted private sewer









networks may be in greater need of maintenance. Southern Water is capping dual manholes, where foul sewers can contaminate surface water flows in bad weather, and detecting misconnections, where HBC Environmental Health officers then deal with householders to make rectifications.

- 9. In Alexandra Park, Buckshole Pond 1 has been re-engineered to provide filtration and silt traps to treat water flowing into the park from the north. At various points in the stream, planting has been introduced to filter contaminants from the water. Reservoirs and ponds have been treated to cleanse bacteria from silt.
- 10. The bathing water monitoring point has been moved 200 metres to the east of the beach outfall, by agreement with the Environment Agency, following surveys confirming that the majority of bathers are found in that area. Measures to dissuade people from bathing near the outfall have been generally successful.
- 11. The Clean Seas Please Campaign, run by Hastings and Rother Voluntary Action Associations, and its education outreach programme, the Shore Academy, have run a series of successful events to educate children about what should and should not be poured into household drains, where the water goes and what effect it has on our beaches.
- 12. The first stage assessment of longer term options to provide year on year certainty about bathing water results have been provided by Southern Water. The two options still under consideration after the initial feasibility assessment are an extended outfall, perhaps to 500 metres, or the diversion of the Alexandra Park stream into the sewer network in dry weather.

Actions Planned

- 13. It is crucial that further actions are completed before bathing water monitoring restarts in May 2015.
- 14. Southern Water has committed to an accelerated programme which should address most catchment sewer issues before May. There may be exceptions where extensive engineering is required.
- 15. A major intervention is planned for lower Alexandra Park in early spring. This will involve a diversion of the stream through the ponds and the boating lake. Water flows will be engineered to ensure filtration by 'floating islands' of greenery before re-entering the stream below the boating lake.
- 16. The longer term options outfall extension and stream diversion will be subject to an independent external assessment which will also provide a set of actions, a timetable and costs for the most feasible solution.

Financial Implications

- 17. Southern Water is funding its programme of investigations and rectifications. The final cost is estimated at £11 million.
- 18. During 13-14 and 14-15, the Environment Agency has transferred £208,000 to HBC as part funding of the misconnections investigations and Alexandra Park works.







HBC has contributed £100,000 to this project, which will be fully spent. It is anticipated that further funding may be necessary from the EA and HBC reserves as future projects emerge.

Wards Affected

Ashdown, Baird, Braybrooke, Castle, Central St. Leonards, Conquest, Gensing, Hollington, Maze Hill, Old Hastings, Ore, Silverhill, St. Helens, Tressell, West St. Leonards, Wishing Tree

Area(s) Affected

Central Hastings, East Hastings, North St. Leonards, South St. Leonards

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	No
Crime and Fear of Crime (Section 17)	No
Risk Management	No
Environmental Issues	Yes
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No
Local People's Views	No

Background Information

Officer to Contact

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Agenda Item 10



Agenda Item No: 10

Report to: Cabinet

Date of Meeting: 5 January 2015

Report Title: Hastings Crematorium Chapel Enhancements

Report By:Virginia GilbertHead of Amenities, Resorts and Leisure

Purpose of Report

To seek Cabinet authorisation to proceed with construction works and spending of $\pm 103,017$ from the Capital Programme budget for this project.

Recommendation(s)

- 1. That Cabinet approve the expenditure of £103,017 against the £100,000 allocated in the Capital Programme for Crematorium chapel enhancements.
- 2. That Cabinet delegate the acceptance of the most economically advantageous tender for the pergola and associated works to the Corporate Director of Environmental Services.

Reasons for Recommendations

Larger funerals with 100 or more mourners have become a frequent occurrence as people opt to use the crematorium chapel for funeral services rather than just commitals. The current chapel facilities at Hastings Crematorium are not large enough to seat everyone and the overflow facilities need improvements. This project will expand our seating and viewing capacity by refurbishing the eastern chapel, improving audio and video links to the main chapel and installing a new flower and memorial plaque display area on the lawn opposite the eastern chapel.

A budget of £100,000 was allocated for this work. Now that all quotes and the main tender have been received, the actual spend is £103,017 excluding VAT.







Background

- 1. The chapel was adapted from the original built in 1856 to accommodate the new Crematorium in 1955. It was further extended in 1987/8 when the cloisters at the western end were incorporated. The old eastern chapel was converted as an overspill area, where those mourners that could not get into the main chapel could at least observe the service via a video link. It was also used as a flower viewing area under cover.
- 2. The capacity of the current chapel is 70 seating and up to 30 standing, many of whom do not get a view of the speaker at the lectern and/or the coffin. Historically funeral services were largely held in church with the chapel only being used for committal, normally attended by more modest numbers. In recent years many people elect to hold the entire service at the chapel, which involves many more people in attendance. Often people request non denominational services, or elect for somewhat less formal arrangements; these we can and do accommodate. Numbers of mourners attending are increasing; on average we experience between 10 and 12 funerals per month where numbers exceed the maximum capacity.
- 3. Many people have expressed their unhappiness with the facilities at large funerals and with the quality of the audio and video link.

This Project

- 4. New audio visual equipment for the eastern chapel, the former flower room, will allow mourners to view services in the main chapel via a HD CCTV, 65" LED TV and sound system. The system also includes a new sound system and microphone in the main chapel and new amplifiers and sound mixing equipment and CCTV monitor in the chapel control room.
- 5. The equipment is provided by a specialist AV installer familiar with cemetery and crematoria requirements. The cost of supply and installation of the system is £8,779.00 excluding VAT.
- 6. A new doorway from the eastern chapel will be formed. This will replace a window and mirror an existing door; it is designed to provide a 'straight-through' route from the main chapel as well as a second exit from the eastern chapel directly towards the new flower pergola located on the eastern lawn area.
- 7. A contractor has been selected for this work at a quoted cost of £17,583.00 excluding VAT. The doorway will be built to replicate the existing eastern chapel doorway and incorporate cast stone reveals and bespoke timber doors.
- 8. Formal tenders have been received for the formation of a new paved area including two new disabled car parking spaces, associated surface water drainage and a proprietary timber and fabric pergola structure as designed, supplied and erected by a specialist canopy provider. The proposal is subject to both planning and Building Control consents.









- 9. The new flower pergola will permit mourners to occupy both the main chapel and eastern chapel (the former flower room) and following the service exit the chapel at its far eastern end straight towards the new circular timber, fabric covered, flower display pergola.
- 10. Following checking of the four tenders received, an error was found in the lowest bidder's pricing and they subsequently withdrew. The next lowest tender which fulfills the specification is £76,655.00 excluding VAT.
- 11. Planning consent has been given for the building works. Consent has been sought for the external works and a decision is expected this month.

Financial implications

- 12. A budget of £100,000 was allocated in the 14-15 capital programme for this project.
- 13. The total cost of all of the works described above is £103,017.00 excluding VAT.

Recommendations

- 14. That Cabinet approve the expenditure of £103,017 against the £100,000 allocated in the Capital Programme for Crematorium chapel enhancements.
- 15. That Cabinet delegate the acceptance of the most economically advantageous tender for the pergola and associated works to the Corporate Director of Environmental Services.

Wards Affected		
Old Hastings, Ore		

Area(s) Affected

East Hastings

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness Crime and Fear of Crime (Section 17) Risk Management Environmental Issues Economic/Financial Implications Human Rights Act Organisational Consequences Local People's Views	No No No Yes No No No
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Background Information

None

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Officer to Contact

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Agenda Item 11



Agenda Item No: 11

Report to: Cabinet

Date of Meeting: 5 January 2015

- **Report Title:** Proposed scheme of delegation for the Anti-Social Behaviour Police and Crime Act 2014
- **Report By: Richard Homewood** Director of Environmental Services

Purpose of Report

To propose a scheme of delegation for the enforcement powers set out in the Antisocial Behaviour Police and Crime Act 2014.

Recommendation(s)

That Cabinet delegates the powers listed in paragraph 3 to the Director of 1. Environmental Services and his nominees.

Reasons for Recommendations

In order for the Council to discharge its functions under the Act, a scheme of delegation should be in place. Cabinet has the responsibility to delegate powers under the Act.







Stonewall

Introduction

- 1. On 6th October 2014 Cabinet considered a report providing background information about the new powers contained within the Anti-Social Behaviour Police and Crime Act 2014. As well as proposals for implementing the community trigger provisions, which were subsequently adopted by Council when it met on 22nd October.
- 2. That report also advised that Officers were working with colleagues across the County reviewing the recently published statutory guidance and attending specialist training to help with the local implementation of the new powers.
- 3. The Act contains a broad range of powers. Parts 1 to 6 relate specifically to antisocial behaviour (ASB) and introduce new powers. The Act replaces 19 existing powers to deal with ASB with six faster more effective ones, 5 of which can be utilised by the Council. These are:

The Civil Injunction.

The Criminal Behaviour Order

Community Protection Notice

Public Space Protection Order

Closure Power.

- 4. The 6th new faster power is to make it easier for the Police to require a person committing or likely to commit ASB or crime and disorder to leave an area for up to 48 hours.
- 5. The Civil Injunction will not be in force until January 2015 at the earliest. It is a civil power which can be applied for to deal with anti-social individuals and is intended to quickly prevent individuals from engaging in anti-social behaviour before issues escalate. The Council is one of a number of organisations able to apply to the County Court or Youth Court for an injunction. The injunction can contain prohibitions forbidding proscribed behaviour and positive requirements.
- 6. The Criminal Behaviour Order is available on the conviction of an individual for a criminal offence by a criminal court. The Council can apply when it prosecutes the offender. The Criminal Behaviour Order can contain prohibitions and positive requirements and is the criminal equivalent of the Civil Injunction.
- 7. The community protection notice is intended to deal with particular ongoing problems or nuisances which have a negative impact on the community's quality of life by targeting those responsible. It is intended to stop a person aged 16 or over, a business or organisation from committing anti-social behaviour which spoils the community's quality of life. However the notice does not discharge the council from the duty to issue an abatement notice where that behaviour constitutes a statutory nuisance. The notice can be issued by Council officers, amongst others, and it is







intended that in due course that a local authority will be able to authorise social landlords to issue notices.

- 8. Public Space Protection Orders are designed to stop individuals or groups from committing anti-social behaviour in a public space. Councils will issue public spaces protection orders after consultation with the police, the Police and Crime Commissioner and other relevant bodies. An order can include a number of requirements/restrictions. It can be used to regulate certain activities such as drinking alcohol, in addition to placing requirements on individuals undertaking certain activities such as ensuring that dog walkers keep their pets on a lead.
- 9. The closure power can be used by either the Council or police. It is intended to be a flexible and quick means to protect victims and communities. It allows the Council to quickly close premises that are causing nuisance or disorder. The process involves the Council issuing a notice and thereafter, where appropriate, applying to the court for a closure order.

Proposed Scheme of Delegation for the New Powers

- 10. As a result of legal advice it is clear that the use of the new powers currently requires Cabinet consent.
- 11. For example if it is deemed appropriate for a person to be served with one of the new Community Protection Notices, Officers will need to submit a report to Cabinet seeking specific Cabinet approval to serve the Notice. It is anticipated that Officers within the Environmental Services Directorate are frequently likely to need to serve such Notices, and that the requirement to seek Cabinet approval would make the new powers unwieldy and cause unreasonable delay in taking enforcement action to resolve common low level anti-social behaviour.
- 12. As mentioned above, Community Protection Notices are similar to several other Notices that Officers are already authorised to serve on a routine basis, such as Noise Abatement Notices.
- 13. Similarly, the Closure power could need to be used at very short notice following intelligence received from the Police, outside normal working hours.
- 14. Therefore in order for this Authority to discharge its functions under the Act, a scheme of delegation should be in place. It is suggested that the most appropriate delegation for Cabinet to make is to the Director of Environmental Services and their nominees. Nominees would include the Head of Environmental Health and other professional staff within the directorate.
- 15. This is purely a technical legal issue to ensure the correct legal framework is in place. It is not a statement of how the powers will be used other than that they will be within the remit of the Director of Environmental Services.

Policy Implications

16. Members will note that several of the policy implications headings are relevant to this report. Implementation of the new enforcement powers should contribute to improved equalities and community cohesion within the borough. As anti-social









behaviour is often targeted at the most vulnerable in society and these new powers will help to put victims at the heart of the response to anti-social behaviour, as well as ensuring that the Council is better able to help them. It is not intended that we carry out an Equalities Impact Assessment in relation to the proposed scheme of delegation as there should be no negative impacts from a discriminatory perspective.

- 17. Similarly, from a crime and fear of crime perspective use of the new ASB powers should empower residents and reduce their fear of crime.
- 18. From a human rights act perspective it is important that the Council does not contribute to the potential denial of human rights, by failing to effectively address complaints of ASB utilising the new powers.

19. .

Wards Affected

Ashdown, Baird, Braybrooke, Castle, Central St. Leonards, Conquest, Gensing, Hollington, Maze Hill, Old Hastings, Ore, Silverhill, St. Helens, Tressell, West St. Leonards, Wishing Tree

Area(s) Affected

Central Hastings, East Hastings, North St. Leonards, South St. Leonards

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	Yes
Crime and Fear of Crime (Section 17)	Yes
Risk Management	No
Environmental Issues	No
Economic/Financial Implications	No
Human Rights Act	Yes
Organisational Consequences	No
Local People's Views	No

Background Information

Insert a list of appendices and/or additional documents

Officer to Contact

Mike Hepworth - Head of Environmental Services mhepworth@hastings.gov.uk 01424 783332















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Agenda Item 12



Agenda Item No: 12

Report to: Cabinet

Date of Meeting: 5 January 2015

Report Title: Cabinet Appointments to Committees, Working Groups, Partnerships etc

Report By:Christine Barkshire-JonesChief Legal Officer

Purpose of Report

Following the recent changes to the membership of Cabinet, it was necessary to review the Cabinet appointments to committees, working groups and partnerships etc.

Recommendation(s)

1. To appoint members to committees, working groups, partnerships and representative bodies as set out in Appenix A and B

Reasons for Recommendations

Members are required to serve on the committees, working groups, partnerships and representative bodies to which Cabinet appoints. Chairs and Vice-Chairs are required for the committees that report to Cabinet.





Background

1.1 Following the recent changes to the membership of Cabinet , it was necessary to review the Cabinet appointments to committees, working groups, partnerships and representative bodies.

1.2 The group leaders were circulated with a copy of the current schedule of appointments and asked whether they wished to make any changes to their group's representation. The schedules showing the revised nominations are attached at Appendix A and B.

1.3 Like Cabinet, Cabinet committees are not required to be politically balanced and this is a matter for Cabinet decision.

1.4 Members are nominated until the Borough elections, in 2016.

Wards Affected

None

Area(s) Affected

None

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness Crime and Fear of Crime (Section 17)	Yes Yes
Risk Management	No
Environmental Issues	Yes
Economic/Financial Implications	No
Human Rights Act	Yes
Organisational Consequences	Yes
Local People's Views	No

Background Information

Appendix A - table of Committees, Working Groups and Partnerships etc. to which appointments are to be made.

Appendix B - list of representative bodies to which appointments are to be made.

Officer to Contact

Christine Barkshire-Jones cbarkshire-jones@hastings.gov.uk Officer Telephone Number: 01424 451731

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CABINET APPOINTMENTS TO COMMITTEES, WORKING GROUPS, PARTNERSHIPS ETC. JUNE 2014

COMMITTEES	SEATS TO BE FILLED	ALLOCATION TO POLITICAL GROUPS 2014/15		APPOINTMENTS for 2014/15		NOTES
	-	LAB	CON	LABOUR GROUP	CONSERVATIVE GROUP	
Museums Committee Charity Committee	Up to 10			Poole (Chair) Howard (Vice-Chair) Charman Hodges Sinden Street	Charlesworth Edwards Lock	
Charity Committee	3			Hodges (Chair) Forward Cartwright		Chair to be non-portfolio holder member of Cabinet for the majority group
Discretionary Rate Relief Appeal Panel	Up to 9			Cartwright Chowney Forward Hodges Poole	Atkins Pragnell	All Members of Cabinet, excluding the Leader, to be appointed to the Panel.

APPENDIX A

Licensing	Up to 9	Cartwright	Atkins	All Members of Cabinet,
Committee (Scrap		Chowney	Pragnell	excluding the Leader, to be
Metal Dealers)		Forward		appointed to the committee.
		Hodges		Functions relating to the
		Poole		licensing of Scrap Metal Dealers
				as set out in the Scrap Metal
				Dealers Act 2013 or by virtue of
				any amending or consolidating
				legislation and any regulations
				made under the Act as such
				amending or consolidating
				legislation.

APPENDIX A

WORKING GROUPS ETC	SEATS TO BE FILLED	TO PO GRO	CATION LITICAL DUPS 14/15	APPOINTME	ENTS for 2014/15	NOTES
		LAB	CON	LABOUR GROUP	CONSERVATIVE GROUP	
Working Arrangements Group	7			Street (Chair) Cartwright Roberts Rogers Davies	Charlesworth Lee (Vice-Chair)	
Member Training and Development Group	4			Cartwright (Chair) Batsford (Vice-Chair) Rogers	Pragnell	
Hastings Country Park Management Forum	5			Hodges (Chair) Street (Vice-Chair) Poole Sinden	Beaver	
ထို Order of 1066 စ ထို	4			Dowling Roberts Rogers	Charlesworth	To comprise Mayor, Deputy Mayor & 1 member from each Political Group
Joint Waste Committee	2			Birch Chowney		Leader of the Council and Lead Member for Env & Highways
Personnel Consultative Group	4			Chowney (Chair) Cartwright (Vice-Chair) Birch	Cooke	

PARTNERSHIPS	SEATS TO BE FILLED	ALLOCATION TO POLITICAL GROUPS 2014/15		O POLITICAL GROUPS		NOTES
		LAB	CON	LABOUR GROUP	CONSERVATIVE GROUP	
Stade Partnership	2			Birch Poole		
Hastings Overseas Student Advisory Council	3			Dowling Street	Charlesworth	Known as HOSAC
Hastings Local Strategic DPartnership	2			Birch	Pragnell	
ວ O O Partnership	1			Cartwright		Relevant Lead Member
St. Advisory Cttee. the High Weald AONB	1			Street		
Combe Valley (formerly Pebsham) Countryside Park Management Forum				Howard Poole		Appropriate Lead Member, plus one further Councillor.
Hastings and Rother Task Force Steering Group	1			Birch		Leader of the Council
Hastings Athletics Track Committee	2			Batsford	Pragnell	
AmicusHorizon Hastings Area Panel	1			Forward		Relevant Lead Member

APPENDIX A

Joint Governing Body for the Hastings Academy and the St Leonards Academy	1	Forward	
Police & Crime Panel	1	Cartwright	
Public Health Systems Partnership	1	Turner	
East Sx Health Overview & Scrutiny Committee	1	Beaney	Needs to be a non-executive Member.

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<u>CABINET – JUNE 2014</u> <u>APPOINTMENT OF MEMBERS TO REPRESENTATIVE BODIES</u>

ORGANISATION	SEATS TO BE FILLED	APPOINTMENTS FOR 2014/15
Dungeness Site Stakeholder Group	1	
East Sussex Energy Infrastructure and Development Ltd (Sea Change) (This is a directorship)	1	Chowney
Hastings & St Leonards Town Centre Management Group	1	Birch
Hastings Health Improvement Network	1	Webb
Health & Wellbeing Board	1 (not Health O & S Cttee member)	Turner
Local Gov. Assoc. – National Body	1	Birch
Local Gov. Assoc. – Urban Commission	1	
Local Gov. Assoc. – Coastal Issues Group	1	Beaver
South East England Councils	1 (The Leader of the Council)	Birch
Ten Sixty Six Enterprise	1	Atkins

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Agenda Item 13



Agenda Item No: 13

Report to: Cabinet

Date of Meeting: 5 January 2015

Report Title: Proposed changes to the Senior Officer Structure

Report By:Verna ConnollyExecutive Manager People and Organisational Development

Purpose of Report

The report provides Cabinet with feedback on the results of the Chief Officer Restructure and affected staff consultation.

Recommendation(s)

That the Cabinet:

- 1. Thanks officers concerned for their comments during the formal consultation period
- 2. In the light of the consultation responses re-affirms its decision of 26th November 2015 regarding the restructuring of the chief officer team
- 3. Instructs the Executive Manager, People and Organisational Development to make the necessary arrangements for the appointments process

Reasons for Recommendations

The consultation highlights the support from the chief officers and affected staff for the proposed senior officer changes, given the economic and financial outlook for the Council. These changes lead to on-going savings which can only be achieved once the new structure is implemented.





Background

1. As part of the Council's business case submission to the government for Efficiency Grant Support for 2013/14 and 2014/15 a commitment was given to reviewing the Senior Management Structure of the Council. The proposed timescale for the review was the third quarter of 2014/15 with indicative savings of £0.25m in 2015/6.

2. Our current Senior Management structure has been in place since 2011 and has served the Council well. However given the cuts to public sector spending it is now time to put in place revised senior officer arrangements

3. On the 26 November, 2015 Cabinet unanimously approved a recommendation that:

1) Agrees that the current Director posts be deleted and replaced by two new posts. The two new posts are proposed to be:

a) Director of Corporate Services and Governance, which will be designated Head of Paid Service, and have the Heads of Service for Finance, Corporate Services and Marketing and Communications reporting to it

b) Director of Operational Services which will have the Heads of Service for Housing and Development, Regeneration and Planning Policy, Environmental Services and Amenity, Resorts and Leisure reporting to it.

4. The cabinet also accepted that: "the Council will need to comply with the JNC Terms and Conditions of Employment which state:

"Employing authorities should consult with any chief officer affected at the earliest possible stage when there is a suggestion that the Chief Officer's post might be abolished or proposed for abolition. If after such consultation a proposal is formulated to abolish the chief officer's post, the procedure of Section 188 of the Trade Union and Labour Relations (Consolidation) Act 1992, requiring consultation with trade unions should be followed, the required statutory information being sent to the chief officer and to each independent trade union recognised by the employers for collective bargaining purposes for the chief officer. A period of not less than 28 days should be allowed for statutory consultation process. The chief officer and a trade union representative should also be afforded an opportunity of making oral representations to the Committee or Council meeting concerned before a final decision is made.

Conclusion to Consultation

5. As part of the consultation the three current directors have individually met with the leader of the council and the executive manager personnel and organisational development. No opposition has been expressed by them to the principle of reducing the number of directors from three to two or to the allocation of service responsibilities. They also agreed with the decision not to seek external candidates for the new posts as they felt the experience and skills required were already present within the current senior officer team.





6. There was an acceptance that this restructuring of the chief officer team was a logical step and comments were made that it could be made to work. Concerns were expressed about capacity within the organisation - that with fewer staff and a smaller senior officer team the council has to more rigorously prioritise its activities and be realistic about what it can deliver in these new circumstances.

7. The matters that have been discussed have concerned the status of the two new directors posts in relation to each other and the balance between the external and internal responsibilities within the council; the status and remuneration of the head of paid service post; the degree of difference between the job descriptions for the new director posts; the need for both directors to be signed up to the cultural improvements highlighted and needed within the council.

8. The leader of the council reiterated that it was the intention for there to be two director posts of equal status. Also that the job descriptions should reflect the different responsibilities of the two posts and the different nature of skills required by the two post holders allowing for the appointment of the most appropriate chief officer team to lead the authority.

9. Cultural changes are the responsibility of both new director posts. However, he confirmed that the championing of cultural change as well as the internal transformation and managing change within the organisation will be the responsibility of the director of corporate services and governance and it is appropriate that the head of paid service role is attached to that post.

10. Other affected staff were offered 1-1 meetings, some accepted and others declined as they wanted to await the outcome of the Director selection process before discussing the implications for their role.

Conclusion

11. Overall, the responses to the consultation have been very positive and supportive of the new structure and the direction it takes us in. All respondents felt it was the right move for the next step in Hastings transformation and they welcomed the opportunity presented in terms of the focus of the new Directorates, enabling better horizontal and cross council working and a more strategic role for the senior management team.

Wards Affected

None

Area(s) Affected

None





Policy Implications

Please identify if this report contains any implications for the following:

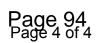
Equalities and Community Cohesiveness	Yes
Crime and Fear of Crime (Section 17)	Yes/No
Risk Management	Yes
Environmental Issues	Yes/No
Economic/Financial Implications	Yes
Human Rights Act	Yes/No
Organisational Consequences	Yes
Local People's Views	No

Background Information

None

Officer to Contact

Verna Connolly Executive Manager of People and Business Support Vconnolly@hastings.gov.uk 01424 451707





Agenda Item 14

CHARITY COMMITTEE

8 DECEMBER 2014

Present: Councillors Hodges (Chair), Forward, Cartwright and May

Apologies for absence were noted for Councillor

17. <u>APOLOGIES FOR ABSENCE</u>

There were no apologies for absence at this meeting.

18. DECLARATIONS OF INTEREST

Cartwright	17 - Foreshore Trust Grants - Small Grants	Personal – Knows two members of the Central St. Leonards Town Team
		Committee and the Chair of Gizmo

19. <u>MINUTES OF THE MEETING HELD ON 29 SEPTEMBER 2014 AND</u> <u>MINUTES OF THE HASTINGS & ST. LEONARDS FORESHORE</u> <u>CHARITABLE TRUST (FORESHORE TRUST) ANNUAL PUBLIC MEETING</u> <u>HELD 29 SEPTEMBER 2014</u>

<u>RESOLVED</u> – that the minutes of the meeting held on 29 September 2014 and the Minutes of the Hastings & St. Leonards Foreshore Charitable Trust (Foreshore Trust) Annual Public Meeting held 29 September 2014 be approved and signed by the Chair as a correct record.

20. NOTIFICATION OF ANY URGENT ITEMS

The Senior Solicitor informed the Committee that an urgent item had been received. Please refer to minute 27, Appointment of Grants Advisory Panel Member.

21. ANNUAL REPORT OF THE GRANT ADVISORY PANEL

The Regeneration Manager presented the Annual Report 2013/14 on behalf of the Head of Regeneration and Planning Policy.

The Grant Advisory Panel was established in March 2011 to advise on and administer the Foreshore Trust Grants programme.

The report gave an overview of the panels activities in 2013/14 including the small grants programme and events grants programme. The Chair of the panel had also included a number of case studies from the beneficiaries of these grants which illustrated the positive impact of the grants programmes on the town.

The Regeneration Manager also confirmed that monitoring of the spend of these grants had been undertaken in line with the Council's policy.

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Three new members had joined the panel in March 2014, increasing the membership to eight.

The Committee expressed their thanks to Sandra Garner for her report and her efforts during her time as Chair of the panel. Members also welcomed Andrew Colquhoun as the new Chair of GAP.

Councillor Forward moved approval of the recommendations to the report which was seconded by Councillor Cartwright.

<u>RESOLVED</u> (unanimously) that the Charity Committee approves the Annual Report of the Grant Advisory Panel 2013/14.

The reason for this decision was:

This is the third annual report from the Grant Advisory Panel of the Foreshore Trust. The Grant Advisory Panel was established in March 2011 to advise on and administer the Foreshore Trust Grants programme.

22. REVISED APPLICATION PROCESS FOR FORESHORE TRUST GRANTS

The Regeneration Manager presented the report of the Head of Regeneration and Planning Policy to introduce the recommendations of the Grant Advisory Panel (GAP) in respect of the grant funding process and revised associated forms.

At their meeting on 23 September 2014, the Grant Advisory Panel considered a number of changes to the application form and assessment method for the small grants and events programme. They identified a number of improvements to the forms and associated documentation to make the process simpler, less confusing for applicants and easier to understand.

The report outlined several changes to the process, application form and guidance notes. The committee were required to approve the revisions.

Members of the committee thanked officers for the report.

Councillor Cartwright moved approval of the recommendations to the report which was seconded by Councillor Forward.

<u>RESOLVED</u> (unanimously) that the Charity Committee:

- 1) approves the recommendations of the Grant Advisory Panel in relation to changes to the funding application form and assessment criteria.
- 2) adopt the revised small and events grants processes and associated forms as set out in this report and its appendices.

The reason for this decision was:

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The recommended changes to the grant funding process by GAP, simplifies the application forms, asks for information more proportionate to the funding available, and makes the assessment method more transparent. Officers supporting the administration process also recommend the changes.

Improvements to the forms and associated documentation are suggested to make the process simpler, less confusing for applicants and easier to assess, while maintaining an efficient, transparent and auditable process.

23. FORESHORE TRUST - FINANCIAL REPORT

The Head of Finance presented a report to advise Members of the financial position of the Trust for current financial year.

In March 2014, the Trust had agreed its budget for 2014/15, with a projected surplus of £250,000. The Head of Finance advised that income and expenditure projections were in line with the budget.

Although the programmed spend will continue to reduce the cash balances held by the Trusts, reserves would continue to be maintained above the minimum level identified in the reserves policy, subject to no unexpected calls on the reserves and no reduction in the expected levels of car parking and fee income.

A copy of the Financial Monitoring Report and Business Plan had been appended to the report.

Councillor Forward moved approval of the recommendations, as set out in the Head of Finance's report, which was seconded by Councillor Cartwright.

RESOLVED (unanimously) To agree the financial position for 2014/15.

The reasons for this decision was:

The Council has the responsibility for the proper management of the financial affairs of the Trust. In doing so it complies with Accounting Codes of Practice and the high standards required for the accounting of Public money.

A surplus in line with budget expectations is anticipated for 2014/15 in respect of ongoing operations.

24. CASH COLLECTION CONTRACT - FORESHORE TRUST

The Head of Finance presented a report on the procurement arrangements for the Foreshore Trust Cash Collection Contract. The existing contract ends on 31st March 2015.

East Sussex Procurement Hub are considering tenders for this contract and it was recommended that the Foreshore Trust procure their cash collection contract

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alongside Hastings Borough Council and other East Sussex Authorities. The Hub has demonstrated that savings will be possible where there is a collaboration with other local authorities. The report outlined the economic/financial and risk implications.

In order for the new arrangements to be in place by the deadline 1st April 2015, authority was delegated to the Director of Corporate Resources or his nominee in consultation with the Chair of the Charity Committee to award the contract.

Councillor Cartwright moved approval of the recommendations, as set out in the Head of Finance's report, which was seconded by Councillor Forward.

<u>RESOLVED</u> (unanimously) To agree that authority be given to the Director of Corporate Resources or his nominee in consultation with the Chair of the Charity Committee, to award a contract to the supplier that offers the most economically advantageous terms for the Foreshore Trust.

<u>The reason for this decision was:</u> The current cash collection contract expires on 31 March 2015.

25. FORESHORE TRUST NAMED ON CONTRACTS

The Head of Finance presented a report on the procurement arrangements for cash collection, minor works and buildings maintenance and 'pay by phone' contracts.

East Sussex Procurement Hub are in the process of considering the most advantageous economic tenders for these contracts. The Hub has demonstrated that savings would be possible where there is a collaboration with other local authorities. The report outlined the economic/financial implications.

The Director of Environmental Services added that the 'pay by phone' contract would be signed imminently and machines installed by the end of March 2015. This would increase the flexibility of car park users to pay the charges and by providing alternative payment methods, ensure the trust could administer the payments efficiently.

A separate report will be considered by Cabinet on 5 January 2015.

Officers suggested the wording of the resolution be changed to the 'relevant' Director instead of the Director of Corporate Resources.

Councillor Forward moved approval of the amended recommendation, as set out in the Head of Finance's report, which was seconded by Councillor Cartwright.

<u>RESOLVED</u> (unanimously) to agree that authority be given to the relevant Director or his nominee in consultation with the Chair of the Charity Committee, to award a contract to the suppliers that offers the most economically advantageous terms for the Foreshore Trust for each of the aforementioned contracts.

The reason for this decision was:

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The cash collection contract, minor works and buildings maintenance contract and 'pay by phone' agreement are all at various stages of the procurement process but looking to be closed at or around the time of the next Charity Committee in March 2015.

26. <u>MINUTES OF THE MEETING OF THE COASTAL USERS GROUP HELD ON</u> <u>18 NOVEMBER 2014</u>

The minutes of the Coastal users Group meeting held on 18 November 2014 were submitted.

<u>RESOLVED</u> that the minutes of the meeting of the Coastal Users Group held 18 November 2014 be received and noted.

27. ADDITIONAL URGENT ITEMS - APPOINTMENT OF GRANTS ADVISORY PANEL MEMBER

This report was presented to the Committee as an additional urgent item with the permission of the Chair.

The Chief Legal Officer submitted a report to appoint a new member of the Grants Advisory Panel.

Following the resignation of a member of the panel, interviews took place during February and March 2014. Ten applications were received from which seven applicants were interviewed. Out of those seven, three candidates joined the panel and a fourth member, Mr Sharrod was placed on the reserve list incase any further vacancies became available.

Mr Sharrod confirmed he was still interested in the position. Members of the Charity Committee and Grants Advisory Panel have confirmed their approval.

Councillor Forward moved approval of the recommendations, as set out in the Chief Legal Officer's report, which was seconded by Councillor Cartwright.

<u>RESOLVED</u> (unanimously) to appoint Charles Sharrod to the Grants Advisory Panel with immediate effect for a period of three years.

The reasons for this decision was:

The membership of the Grants Advisory Panel is now seven due to one member resigning. The assessment of applications is due to take place on 22 January 2015. As two members assess the same applications it is helpful to have an even number of members. Charity Committee members are in agreement with a further appointment.

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